## NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION (NOAA)

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NATIONAL MARINE FISHERIES SERVICE (NMFS)

ATLANTIC HIGHLY MIGRATORY SPECIES ADVISORY PANEL

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PUBLIC MEETING

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THURSDAY MAY 16, 2024

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The Panel met at the DoubleTree by Hilton Silver Spring, 8777 Georgia Avenue, Silver Spring, Maryland, at 9:00 a.m., Bennett Brooks, facilitating.

## MEMBERS PRESENT

JASON ADRIANCE, Louisiana Department of Natural Resources\*

DAVID APPOLONIA, F/V Blitzen\*

KESLEY BANKS, Gulf of Mexico Fishery Management Council

CAROLYN BELCHER, Georgia Department of Natural Resources\*

RICK BELLAVANCE, New England Fishery Management Council

SPENCER BODE, F/V Titan, Seafreeze Ltd.

JOHN BOHORQUEZ, The Ocean Foundation

PETER CHAIBONGSAI, The Billfish Foundation

DANIEL COFFEY, Harte Research Institute for Gulf of Mexico Studies

MATT DAVIS, Maine Department of Marine Resources\*

JOHN DEPERSENAIRE, Viking Yacht Company\*
MAY DUKES, South Carolina Department of Natural
Resources

RAIMUNDO ESPINOZA, Conservacion ConCiencia Inc.\*
YAMITZA RODRIGUEZ FERRER, Puerto Rico DNER,
Recreational and Sport Fisheries Division\*

STEVEN GETTO, American Bluefin Tuna Association\*

WILLY GOLDSMITH, Pelagic Strategies

WALT GOLET, University of Maine School of Marine Sciences, Gulf of Maine Research Institute

MARTHA GUYAS, ASA Fishing

GREG HINKS, New Jersey Department of Environmental Protection

JAMES HULL, Hull Seafood

BOB HUMPHREY, Sport-Ventures Charters and Casco Bay Bluefin Bonanza

MATT HUTH, Fresh Catch Seafood

CHRISTINE KITTLE, Florida Fish and Wildlife Department\*

JEFF KNEEBONE, New England Aquarium\*

SCOTT LENOX, Mid--Atlantic Fishery Management Council

NADYA MAMOOZADEH, Michigan State University JACKSON MARTINEZ, Environmental Defense Fund AL MERCIER

ROBERT "FLY" NAVARRO, Fly Zone Fishing SANDY NGUYEN, F/V St. Joseph & Peter

MICHAEL PIERDINOCK, Stellwagen Bank Charter Boat Association

BRUCE POHLOT, IGFA\*

MARTIN T. SCANLON, Blue Water Fisherman's Association

DAVID SCHALIT, American Bluefin Tuna Association

GREGORY SKOMAL, Massachusetts Division of Marine Fisheries\*

CAITLIN STARKS, Atlantic States Marine Fisheries Commission\*

PERRY TRIAL, Texas Parks and Wildlife Department\*

SCOTT VAETH, Miss Shell Seafood, Inc., Grey Ghost Fishing

ABBY VAUGHN, Mississippi-Alabama Sea Grant
- State Representative for Alabama
RICK WEBER, South Jersey Marina
ALAN WEISS, Blue Water Fishing Tackle Co.
ANGEL WILLEY, Maryland Department of Natural
Resources

CHARLES WITEK

ESTHER WOZNIAK, The Pew Charitable Trusts ROBERT ZALES, Southeast Fisheries Association

\*participating by webinar

NOAA NMFS STAFF PRESENT

MAY ANDERSON, NOAA Office of Law Enforcement RANDY BLANKINSHIP, Division Chief, Atlantic Highly Migratory Species Management Division

KARYL BREWSTER-GEISZ, HQ Fish Branch Chief, Atlantic Highly Migratory Species Management Division

PETE COOPER, Branch Chief, Atlantic Highly Migratory Species Management Division

LISA CRAWFORD, Atlantic Highly Migratory Species Management Division

JENNIFER CUDNEY, Atlantic Highly Migratory Species Management Division

BECKY CURTIS, Atlantic Highly Migratory Species Management Division

GUY DUBECK, Atlantic Highly Migratory Species Management Division

STEVE DURKEE, Atlantic Highly Migratory Species Management Division

ELSA GUTIERREZ, Atlantic Highly Migratory Species Management Division

ERIANNA HAMMOND, Atlantic Highly Migratory Species Management Division

BECKY JAUCH, Atlantic Highly Migratory Species Management Division

BRAD MCHALE, Atlantic Highly Migratory Species Management Division

SARAH MCLAUGHLIN, Atlantic Highly Migratory
Species Management Division

DELISSE ORTIZ, Atlantic Highly Migratory Species Management Division

ANNA QUINTRELL, Atlantic Highly Migratory Species Management Division

SAM RAUCH, Deputy Director, Deputy Assistant Administrator for Regulatory Programs

LARRY REDD, JR., Atlantic Highly Migratory Species Management Division

GEORGE SILVA, Atlantic Highly Migratory Species Management Division

CARRIE SOLTANOFF, Atlantic Highly Migratory Species Management Division

ANN WILLIAMSON, Atlantic Highly Migratory Species Management Division

JACKIE WILSON, Atlantic Highly Migratory Species Management Division

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## P-R-O-C-E-E-D-I-N-G-S

(9:00 a.m.)

MR. BROOKS: All right, we are at day

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three, just in case you're wondering. Only two more days to go. All right, just kidding, just kidding.

All right, this is the last day. It

is just a half day, but we have a bunch of interesting things to talk about, so thank you all for being here.

Angel, welcome back to the table. Glad you could be here.

All right, so let's talk about what we're going to talk about this morning. We will in a few minutes, dive into a conversation around a series of gear considerations. The four different topics with several different options within each.

I think a number of interesting conversations to be had, so we'll hand that over to Becky here shortly, to lead us through that.

We'll have a break at 10:15. At

1 10:30, Sam Rauch will be joining us and we will 2 hear from Sam. 3 I assume as always, he will come in 4 with a few comments to share and as always, we 5 will then open it up to you all. And as always, I will attempt to make 6 7 sure we're hearing from a mix of sectors. Particularly with Sam, I want to make 8 9 sure that he's getting a chance to hear from the 10 various perspectives that sit around this table. 11 And then, at 11:00 o'clock we will 12 have a conversation introducing a logic model for 13 exploring fishery issues. It's a different kind 14 of topic, and something that will be interesting. 15 For members of the public that are 16 here, at 11:30 we will have public comment. And 17 then we will finish up at 12:00 o'clock. 18 So, that's the game plan for today. 19 I will keep my reminder on ground rules super 20 short. 2.1 Thank you all for contributing; for 22 keeping your comments bounded so we can hear from everyone. Really appreciate it.

Again, if you're in the room, just flip up the card. If you're online, just raise your virtual hand; that seems to be working well. Hopefully our tech will be kind to us today.

And just a reminder if everyone could start with a name for our reporter here, that would be great.

And for any member of the public that's here, again, public comment at 11:30. And the chat is intended to be used during the meeting only by the panelists to be able to ask if there's, to weigh in on something that's been said, those folks who are online.

For members of the public, please feel free to use the chat once we get to public comment, however. We'd love to hear from you either with your voice, or words in a chat.

And I'll just continue to run the queue the way I've been running it. So again, balancing across all the different pieces here.

And we are recording yet again today,

1 so please be aware of that. 2 Any questions, comments, about today? 3 Anything left over from yesterday around the table from Randy, or team? Anything? 4 5 (No audible response.) MR. BROOKS: Okay, if not, then I think 6 7 it will be Randy, no? 8 MR. BLANKINSHIP: Yes, let's get 9 started. 10 MR. BROOKS: Okay. 11 Then I'm going to hand it off to 12 Becky. And we'll just to set this up a little. 13 There are about four different groupings of gear 14 considerations. 15 Becky's going to run through the slide 16 presentation laying that out. We'll take 17 clarifying questions on anything in her 18 presentation. 19 And then when we get to the 20 conversation, we'll take it up topic by topic so 21 we're not bouncing between four different things, 22 which would be remarkably confusing.

1 So, just plan on that. 2 Becky, all yours. 3 MS. CURTIS: Thanks, Bennett. So, I'm Becky Curtis, and I'm going to 4 be talking today as Bennett said, about fishing 5 gear considerations in HMS fisheries. 6 7 So we've recently released the scoping 8 document with all this information, and a lot 9 So if you haven't checked that out yet, more. 10 please do. 11 So I'll be going through a little bit 12 of background about why we're doing the scoping 13 initiative in the first place. 14 But I'm not going to get into too much 15 detail. I'm going to get into the potential 16 options, and then we'll have lots of time for 17 feedback and discussion. 18 So, I just want to emphasize here that 19 the goal of this presentation is to gather your 20 input. 21 So please don't settle in for a long 22 presentation, and please be thinking about what

1 you think about I'm presenting as I go along, so 2 we can have a good discussion afterwards. 3 And also get some ideas for anything else you might have in mind. 4 5 We love our acronyms. Here's just a reminder of some of them that I'm using in this 6 7 presentation. 8 You don't want to read the words every time; and, I don't want to say them. 9 10 probably know all of them anyway, so I'll move 11 on. 12 So why are we doing this? So 13 basically over the years, we've introduced a 14 number of management measures related to HMS 15 fishing gear. 16 These measures were put in place to 17 achieve various fishery management and 18 conservation goals, such as preventing or 19 stopping overfishing; reducing bycatch; reducing 20 post-release mortality; and, taking measures to 21 reduce issues of loss or derelict gear.

However, what's been happening is that

HMS fishing gear and techniques have been changing over time.

And this has happened for a number of reasons, including shifting species distributions; changing fishing gears and techniques; and also, shifting interests in fishing, and shifting markets.

So we wanted to review some of the measures that we have in place, and check and see if maybe they're limiting fishing opportunities, or the ability to achieve optimum yield.

And additionally, we've received requests for gear related changes, which I will get into more into the rest of the presentation.

Overall, across the different options, our main objective is to increase flexibility for targeting HMS, while maintaining consistency and achieving those same fishery management and conservation goals.

We also need to stay in line with domestic fishery regulations, and also international agreements.

1 And more specifically, we wanted to 2 look at changes, regulatory changes, to allow 3 fishing for swordfish deeper in the water column. As a highlight, we've seen from other 4 5 swordfish fisheries that we can achieve high target rates, and lower bycatch rates. 6 We also wanted to reduce interference 7 8 between the newer, more emerging fishing gear 9 configurations and techniques, with those that 10 are more established. 11 Consider additional authorizations. 12 For example, targeting more species with certain 13 gears. 14 And, authorizing gears under different 15 permit types. And take a look at regulatory 16 inconsistencies. 17 So to our first, our first topic of 18 So it authorized under a certain buoy qear. 19 permits. You are probably all very familiar with 20 this, so under swordfish only there's several 21 permits I won't go through.

Also allowed for targeting BAYS tunas

with those holding a CCSB permit, which is of course, only valid in the U.S.-Caribbean.

So, this is a technique that is generally used at night to catch swordfish when they're near the surface. And it is required to be released and retrieved by hand.

It has been shown to have lower dead discard rates when compared with pelagic longline. And it's also associated with low bycatch and incidental rates.

So for example, fisheries logbook data show that from 2016 through 2022, swordfish made up over 80 percent of catch by numbers. And there were no catch of protected resources.

So there has been an increased use of this deep-set buoy gear during the day, which has resulted in higher swordfish selectivity.

An example of this is shown off the southern coast of California, with daytime deep-set use achieving over 80 percent selectivity for swordfish, which is better than the selectivity for longline, and drift gill net

fisheries.

So we'll get into the buoy gear options. So, the first option is to not make any change and maintain the current regulations.

So while this would be of course simplistic, it wouldn't be responsive to requests that we've had for using this gear type to fish for swordfish at deeper depths in the water column.

And it also wouldn't allow increased flexibility with this gear type as I just said, has lower rates of bycatch and high swordfish selectivity. So it would be a missed opportunity there.

The second opportunity would be to authorize power assistance as an option for retrieving the buoy gear mainline.

And so, this would help, this would make it easier to fish for swordfish at deeper depths, which could then in turn, increase the effort across the swordfish management area, and help to more fully utilize the North Atlantic

stock of swordfish, which is healthy and underutilized.

However, if buoy gear fishing increases, then this could also result in additional gear conflict between this type and other types, such as recreational rod and reel.

And although it is, this technique is associated with lower bycatch, of course if you increase the use in instances where it wasn't used before, then that could increase bycatch.

Option 3 would be to authorize the use of buoy gear for swordfish under Swordfish

General Commercial Permit.

And this, currently this permit is limited to a certain number of permit holders as it's only authorized for those holding swordfish directed, or handgear LAPs and the CCSB only in the U.S.-Caribbean.

So increasing, expanding the use of buoy gear could increase the commercial fishing opportunities for swordfish, and again, help increase landings for an underutilized stock.

This could also be done without, with, while still avoiding some of the gear conflict concerns that fishermen have had off the southeastern coast of Florida.

Because the Swordfish General

Commercial Permit has a swordfish retention limit

of zero, and in the management area which

includes that southern, southeastern Florida

area.

And for similar reasons, it's not likely to have a negative impact on the swordfish handgear LAP, which is used in that same area, because it's more likely to increase fishing opportunities elsewhere.

So, something to consider here would be that an increase in permitted vessels using buoy gear to target swordfish in areas where it hasn't historically operated, could leave us with some unknowns.

The fourth option is to allow the retention of BAYS tunas with buoy gear in all areas, except for the Florida swordfish

management area.

Currently, BAYS, the targeting of BAYS is only allowed for CCSB permit holders in the U.S.-Caribbean.

And since buoy gear is a type of handgear, permit holders already authorized to fish for BAYS tunas with handgear, could also be allowed to use buoy gear.

So again, this would increase fishing opportunities and allow more permit holders the opportunity to retain BAYS tunas with a different type of gear.

Also, the stocks for these species are unlikely to be affected. Only albacore has a domestic quota, which has not been fully harvested in recent years.

Yellowfin and skipjack do not have quotas, and they have healthy stocks. And also the U.S. catch is just a small portion in the entire Atlantic catch.

Bigeye does not have a quota and is over fished, but the U.S. has a minimum size in

1 place to help protect juveniles. And this would 2 remain the case. 3 On the other hand, expansion of buoy 4 gear into new areas could again, increase fishing gear conflicts. 5 The fifth option here is to allow the 6 7 retention of some shark species with buoy gear. 8 So this currently is not an authorized gear type 9 for sharks. 10 So this could expand fishing 11 opportunities and allow some sharks that would have otherwise had to be discarded, to be 12 13 retained. 14 And again, help towards achieving 15 those U.S. quotas because shark landings have 16 decreased in recent years. 17 Something to consider would be that 18 there's a potential for sharks to be 19 misidentified, and then captured. And then, that 20 would result in violation. 21 The last option here is to require 22 circle hooks on buoy gear. So currently, there's

no specification. This would provide consistency with other types of HMS gear types.

For example, those that are targeting sharks with bottom longline and hook inline.

However, a lot of fishermen use circle, use

J-hooks on buoy gear to capture swordfish. So this would require them to switch out the type of hook that they use.

Also, there is a lack of data on catch rate and hooking between fish caught with J-hooks versus circle hooks, when using buoy gear.

So, it's possible that circle hooks might not be as efficient as using J-hooks for targeting swordfish with buoy gear.

And moving on to pelagic longline. So generally when fishing for swordfish, pelagic longline is generally deployed at sunset and hauled at sunrise.

However, this technique as you know, has been changing in recent years with the gear being set deeper to target swordfish. Deeper in the water column during the day.

The deepset technique is different than the conventional type. We have determined that it is consistent with the definition for pelagic longline, but the two techniques are different.

So, this brings us to potential options for deepset pelagic longline. So first option would be no action, to keep the current definition, and the associated regulations.

So since we've already determined that it is consistent with the current PLL definition, we could just continue with the status quo.

It also might be premature to make changes to the definition now, since this technique is still evolving. People are still figuring it out.

However, if we don't update the definition, fishermen not used to this type of technique might do it, and then have increasing or sustained contact with the ocean floor.

And then this would then make the technique more consistent with --

1 (Simultaneous speaking.) 2 MR. BROOKS: So hang on one second. 3 MS. CURTIS: -- bottom longline. MR. BROOKS: Hey, Marty, Marty? 4 5 just it's distracting so if you need to step out, that's fine. 6 MS. CURTIS: So if it does then have 7 8 the sustained contact with the ocean floor, then 9 it would trigger bottom longline definitions because it's more similar to the definition for 10 11 bottom longline. 12 However, this wouldn't respond to 13 uncertainty amongst constituents and enforcement 14 partners about this technique. 15 The second option here would be to 16 modify the PLL gear definition, to more 17 explicitly allow the deepset technique. 18 So for example, we could modify the 19 definition to say, to indicate that occasional 20 and unintentional contact with the ocean floor 21 may happen.

This would reduce uncertainty amongst

constituents, and maybe facilitate wider adoption of this practice.

Again on the other hand, it might be premature to alter the definition because it is evolving. Fishermen are settling on best practices and once they finally do that, then it might be obsolete.

Also, we'd have to be careful when making changes to this definition so that we can avoid unintended consequences of those revisions.

Option three would be to require enhanced communication when deploying deep-set PLL.

So, this could help to reduce gear conflict, which we've received reports of conflict between these two different gear types.

So to reduce that, fishermen could indicate that they're going to be deep-set fishing for, through the use of buoys or high flyer markings, or through VHF call-outs, announcements.

So this would make it easier for

fishermen to alter their practices, and change
their locations to account for differences
between the two gear types, including different
drift rates.

However, fishermen might not want to

widely communicate their fishing practices, or locations.

And again, it's still an evolving technique, so adding more regulations now might be premature.

The last option here is to require the intent to deep-set during the VMS hail-out.

So having this included in hail-outs would make it easier for us to determine sets that are deep-set PLL, when going back through trip data.

It would also allow us to look at catch and interaction rates between the two different gear types.

And, it would provide a pathway for separate conventional and deep-set requirements and regulations.

1 Something to consider here was that, 2 would be that enforcement partners would need 3 additional training to identify stowed or deployed gear that is intended to be deep-set. 4 5 But our initial conversations have shown us that this could be possible. 6 7 Moving on to bait collection net 8 restrictions. So, bait collection gear such as 9 cast nets and small dip nets, are commonly

carried onboard HMS fishing vessels.

But they are not explicitly authorized in HMS regulations for certain species, or under certain permits.

So, it's not commonly, it's not practical that they're going to be used to catch HMS. But as of right now, it's not explicitly authorized in the regulations.

So, the first option here would be to make no changes, maintain current regulations that do not authorize bait collection nets on HMS fishing vessels.

So obviously this is simple, but it

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1 wouldn't address the mismatch between the current 2 regulations and the common fishing practices. 3 We could then also modify the regs. 4 And this would more accurately reflect the 5 practical behavior of fishermen. And, it would also be unlikely to 6 7 impact HMS that we manage, because those, the authorizations would only allow nets that are too 8 9 small to capture them. Again, we'd have to be careful when 10 11 defining bait collection gear so that we avoid 12 ambiguity, or enforcement challenges moving 13 forward. 14 Moving on to spearguns, which is the 15 last category, so please get ready for discussion. 16 17 Spearguns, which were authorized in 18 2006 and they were, they're allowed for targeting 19 HMS in recreational charter/headboat fisheries, 20 limited to BAYS tunas. 21 And, they're not authorized for 22 targeting other HMS or in commercial HMS

fisheries.

So for spearguns, no action. We can just keep the current regulations, and this wouldn't cause any changes. But it wouldn't increase flexibility for expanding speargun use.

The second operation would be to authorize speargun use for HMS Angling, or HMS Charter permit holders when they're fishing for swordfish.

So again, this would provide more flexibility and allow the expansion of speargun use to include recreational retention of swordfish, again, an underutilized stock that is healthy.

Something to consider here is that while speargun use can be highly selective for target individuals, you could still end up capturing smaller individuals under size, and then they aren't released alive.

Option D3 would be under similar permits, but authorizing them to retain sharks that are authorized for retention by recreational

fishermen.

So this would expand the use of speargun to include some shark species, which is overall increasing flexibility and fishing opportunities.

Again, there's potential for violations here. It's highly selective but if you misidentify a shark species, an unauthorized species could be captured.

Option four would be to authorize the use of spearguns to retain swordfish, BAYS tunas, and sharks under some commercial permits.

So again, this would be providing additional fishing opportunities for these species.

And as swordfish are currently under harvested and shark landings as we all know have decreased, this could be beneficial in working towards achieving a more full utilization of those harvests, those quotas, and achieving optimum yield.

And as a potential downside, this

would create a whole new fishery with unknown numbers and distributions since currently, it's unknown how many are interested in fishing for these species commercially.

Additionally, there's potential for

Additionally, there's potential for violations if shark species are misidentified, and an unauthorized species is captured.

So this brings us to a discussion.

Some things to think about are what do you think of the options that were presented here; the pros and cons?

Are there any other gear revisions that we should consider?

Are there any other species and permits to consider for the gear revisions, or anything else you might have?

And then we will leave this slide up. So this slide is just basically a collection of all the different options under the different categories, excluding the no-action options, just for the sake of discussion.

So, thank you and we really look

1 forward to what you have to say. 2 MR. BROOKS: Great, thanks, Becky. Ιt 3 was a great presentation; super clear. So as I said before Becky started her 4 5 presentation, what I want to do is open it up first for clarifying questions, just so we 6 7 understand what we're talking about. And then, we'll take it topic by topic 8 9 and hear what's on your mind about the different 10 options. 11 So let's jump in and we will start 12 with Bob, and then over to David, and then we'll 13 take it from there. 14 MR. HUMPHREY: I'll pass and --(Audio interference.) 15 16 MR. BROOKS: Sure. 17 David, clarifying question? MR. SCHALIT: Yes, thanks very much for 18 the presentation. I have a few clarification 19 20 issues. 21 It's been mentioned actually 22 previously in this meeting, that this, referenced

this gear conflict in the east coast of Florida.

And I'm not clear on, I think I know

what it is, but I'd really rather get, hear from

you a sort of description of what that means.

And, another question regarding circle hooks has to do with, has any study been done on -- given the fact that there's low bycatch, I'm wondering if it's a good idea or a bad idea to implement circle hooks.

And I'm just wondering if you knew if there were any studies that were done on this level.

And I think that's pretty much all the clarification questions I have.

MS. CURTIS: Yes, so I can speak to what I know for the gear conflict, and then if anyone else on the team has anything to add, feel free.

But so the deep-set technique, the gear is much lower and so the drift rate is much slower. I think it's like I don't know, 10-20 times slower than pelagic, but more conventional

sets.

So, if fishermen are deciding where they're going, what they're doing, then, and they calculate and they know where someone is, they calculate for a certain drift rate.

So they set up somewhere but the rates are not what they think they are, so then they can end up in, the physical conflict between the gear types.

Yes, so are there, did I miss anything?

MR. BLANKINSHIP: I would just add on that in certain areas like the east Florida coast like you mentioned in the Straits of Florida, you've got an area that's highly populated, a high population center.

Very close to deep water, excellent pelagic habitat. A lot of HMS there. And a lot of fishing effort; a lot of commercial boat traffic that's even non-fishing.

And fishing traffic; recreational fishermen; other commercial fisheries. A lot of

1 activity in a very narrow corridor right there. 2 That's what we're talking about with gear 3 conflicts. It's just really not just gear, it's 4 5 just activity conflicts. And then, I think your other question 6 was about circle hooks, and this is specific to 7 8 buoy gear. 9 I'm actually not aware of any circle 10 hook research with buoy gear. And I'm actually 11 going to look at Ally, to see if he, okay, and 12 you have your card up. If you want to speak to 13 that either now or then. 14 MR. MERCIER: I can wait. 15 MR. BLANKINSHIP: Okay. MR. BROOKS: Great, thanks. Let's go 16 17 Raimundo, I see your hand is up, and 18 then we'll come back into the room. 19 If we can open up Raimundo's line? 20 All right, Raimundo, your line is open. 21 MR. ESPINOZA: Thank you. Are we still 22 on clarifying or because I have a comment on

1	several.
2	MR. BROOKS: Just clarifying right now.
3	MR. ESPINOZA: Okay.
4	So I was wondering if on the
5	modification of the pelagic longline definition,
6	if any of that is going to be including the scale
7	or length, the size, in any of the modifications.
8	Or if that's being considered at the moment?
9	MS. CURTIS: So, I think that we are
10	trying to gather ideas about all of this today.
11	We talk in the scoping document about modifying
12	the definition so that it would allow occasional
13	and unintentional contact with the sea floor.
14	But yes, I think I don't know that we
15	have any other details laid out for exactly how
16	we could change that. So we're definitely up for
17	input.
18	MR. BROOKS: Great, thanks, Becky.
19	Raimundo, any other, no? Okay, if you
20	have another clarifying question let us know.
21	Jeff Kneebone, clarifying question

from you? And I'll let you know when you're off.

1 Okay, you should be able to talk now, Jeff. 2 MR. KNEEBONE: Great, thanks, Bennett. 3 Just a quick clarifying question. the buoy gear retention of some shark species, 4 I'm wondering if the agency can comment on what 5 species they envision those being. 6 7 In my experience, the deep-set gear 8 interacts mostly with prohibited species like 9 bigeye thresher, maybe longfin mako, and some of 10 the other species that live out there, like 11 shortfin make might, are also not able to be 12 retained. 13 So I would just like to hear some 14 feedback on that. Thank you. 15 MS. CURTIS: Yes, so this would be, I 16 think you're talking about option A5, allowing 17 retention of shark species with buoy gear. 18 So this would be shark species that 19 are authorized, including a lot of sharpnose, 20 smooth-hound, black tip, bull, and thresher 21 sharks, but those are just some examples.

Shortfin make would not be allowed

1 unless the retention limit is not zero. And of 2 course, no prohibited species. So it would be a permit to retain all 3 4 authorized shark species. 5 MR. BROOKS: Thanks. And let's stay online for the last hand I see up there. 6 7 DePersenaire, why don't you come on in, John, and 8 I'll let you know when your line is open. 9 You should be good, John. 10 MR. DEPERSENAIRE: Great, thank you. 11 John DePersenaire, Viking Yachts. Ι just had a question about the bait collection 12 13 slide. 14 And I was just curious if you guys can 15 clarify C1 with regard to no change. I assume 16 that maintaining current regulations that do not 17 authorize bait collection nets on HMS fishing 18 vessels, is limited to commercial category 19 vessels, not angling category. 20 Can you just clarify that? MS. CURTIS: I believe that would be 21 22 across the board.

1	MS. BREWSTER-GEISZ: Correct.
2	MS. CURTIS: Yes.
3	MS. BREWSTER-GEISZ: Yes, we don't
4	allow cast nets or anything right now, on any of
5	our vessels.
6	MR. BLANKINSHIP: And just to add on to
7	this, the key thing here is that we have
8	regulations that prohibit the retention of HMS
9	with unauthorized gears onboard.
10	That's the key thing here under the
11	status quo. And so, while we're not under any
12	misconception here that some of these bait nets
13	that we're talking about here are used for HMS,
14	it's a regulatory reality of the way it's set up
15	right now.
16	And that's why we're opening it up for
17	trying to figure out how to hear from you all.
18	Should we do this? How would you suggest that we
19	do this to take care of this?
20	MR. BROOKS: Is there a follow up
21	clarifying question on this point?
22	(No audible response.)

1 MR. BROOKS: I don't see anybody. 2 yes, geez, let's work our way around the table. 3 Bob, go. MR. ZALES: Yes, on this point I make 4 5 is this is new to me and so my question is to clarify on a charter headboat, and I'm going to 6 7 go into Panama City, Florida, where I used to do 8 that and a lot of people do. 9 Most of those boats have HMS permits 10 of some type, right? And pretty much every one 11 of those boats carries a cast net for live baiting, catching bait to fish in their normal 12 13 snapper, grouper, whatever they're going to do. 14 Not necessarily from HMS. 15 But the way this would read, is it's 16 illegal for them to have that cast net onboard. 17 Now clearly, nobody's ever thought about that yet 18 because there hasn't been a case made. 19 So, would this apply to them so that 20 they're carrying cast nets on that boat with an 21 HMS permit, it's illegal? 22 MR. BROOKS: Hence, this is on the

1	table for discussion today.
2	MR. ZALES: Just right now, is it
3	currently illegal?
4	MS. CURTIS: It's currently not
5	explicitly allowed, so, yes, this is to discuss.
6	MR. BROOKS: Okay, again, clarifying
7	questions on this point. David?
8	(Laughter.)
9	MR. BROOKS: Do that again.
LO	MR. SCHALIT: Weren't we also
L1	considering purse seine nets for bait? For
L2	example, in Montauk, people use a purse seine net
L3	to catch spearing, which are this big, right?
L4	That could be something to add to this
L5	mix. Thanks.
L6	MR. BROOKS: More clarifying questions
L7	on this piece? Martha, then over to Bob.
L8	MS. GUYAS: So, I guess ditto Bob
L9	Zales' comments, but this makes me also wonder
20	what other gears that are on particularly
21	recreational vessels, aren't explicitly
22	authorized, right?

1	Because chances are if you've got an
2	HMS permit, you're fishing for other things as
3	well.
4	And it could be like crab traps.
5	Like, I don't know. Like, I guess I would
6	encourage exploring what else is there.
7	I'm trying to think. I feel like in
8	the southeast there's like a list of authorized
9	gears. That probably is a good place to start.
10	I remember the Gulf Council went
11	through that list, I don't know five or six years
12	ago, Bob.
13	I feel like we tried to come up with
14	a comprehensive list of just stuff people are
15	using to fish for who knows what.
16	Yes, it might be good to cross-check
17	some of those things.
18	MR. BROOKS: I'm going to let that
19	sneak in as a clarifying question.
20	MR. HUMPHREY: Yes, yes, sorry.
21	MR. BROOKS: Bob?
22	MS. BREWSTER-GEISZ: Thank you.

1 MR. HUMPHREY: This was actually one of 2 my questions. So, could you just clarify because 3 there can sometimes be a broad gulf between not authorized, and prohibited. 4 And is presence of gear prima facie 5 evidence of use? Thank you. 6 7 MS. BREWSTER-GEISZ: So right now our 8 regulations are pretty clear on what can be on 9 the vessel. And oftentimes in our regs we say, 10 you are only allowed to have those gears onboard. 11 So what we're looking for today are 12 comments, this is all great, on what we should be 13 trying to focus and get on the vessel. 14 So, if you want as Martha said, for us 15 to go through the list and try to figure out what 16 isn't allowed currently and all of that, that's 17 great. 18 If you have a specific suggestion, 19 excellent, bring that up. I'm not sure crab 20 traps we want to deal with, but we can at least talk about it. 21

We're focused more on what gear would

be used to catch HMS, but it is a good question on does that mean it limits crab traps.

MR. BROOKS: It seems like a narrowly drawn question from up here, is getting wider as we think about it.

Any other clarifying questions on this point? Mike.

MR. PIERDINOCK: No, thank you.

You may want to consider what we had to do up in New England with mackerel and the state permits that are required that, for the catch of mackerel of commercially or recreationally, in which many of them are then used out in the federal waters for bait.

So there's already some criteria that you could look at to set up how that would work.

I was curious, are these cast nets, are these gill nets? What's the mesh size? And then with that as has been noted, you have multiple species managed by councils or Atlantic States Marine Fishery Commission, that could be the bait which one is collecting.

So that's also a clarifying question

I'd add. Is this bait for use specifically for

the vessel to catch HMS species, or is it also

bait to catch and then sell later?

So, is it one or the other, or both?

So I know there's a lot in that, those

questions and maybe you can provide some clarity

of if that's, if these things have been defined, have not been defined.

Thanks.

MS. CURTIS: Yes, I'll answer part of that and then probably give it to Karyl for the other.

So the authorizations that we would move forward with would be that, and we're still defining that. We talk right now about potentially adding cast nets or dip nets, to the definition.

Again, we're trying to get ideas. Are there other things we should put there, or other ideas.

But basically the authorized

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1 regulations would then require those to be small 2 enough that they can't capture HMS species. 3 So again, we're trying to work out what a definition would be. And as I said, we 4 5 have to be careful in how we do that, and make, take a bunch of different things into 6 consideration when making this definition change. 7 8 As far as use of the nets to capture 9 bait and sell later, I am not sure about that. 10 MR. BROOKS: Spencer? Oh, I'm sorry, 11 Karyl was going to jump in with a bit more. MS. BREWSTER-GEISZ: Sorry, Bennett. 12 13 So I'm just going to repeat what I 14 did, said last time. This is our process. This 15 is the time for all of you to provide those 16 questions to us. We're not always going to have 17 answers. 18 It's a good question on what is the 19 mesh size, so I'm going to go back to you and 20 ask, what is the mesh size that you use for 21 catching bait for HMS?

And then, yes, don't, we can keep

1	going. Sorry, I know. But those are the type of
2	comments we are looking for.
3	PARTICIPANT: And the same for personal
4	use or commercial harvest
5	(Simultaneous speaking.)
6	MS. BREWSTER-GEISZ: Yes.
7	PARTICIPANT: That's
8	MS. BREWSTER-GEISZ: That is also
9	personal, commercial harvest of bait. How
10	important is that for all of our HMS fishermen?
11	So we are looking for these comments.
12	Overall, we have the comment period till July 31,
13	so we are welcoming all of it.
14	But we don't necessarily have answers
15	for all of your questions.
16	MR. BROOKS: Spencer, please?
17	MR. BODE: Thank you very much.
18	I just would like to provide a little
19	first. There's been a lot of scenarios thrown
20	around, so provide firsthand experience with
21	this.
22	So, the way it goes down now with

enforcement, and bait nets, and HMS, is I've been boarded and participating on a HMS trip in state waters catching bait.

You have to adhere to your state waters regulations for the bait gathering. My comment/question is trying to tackle the issue of mesh size, certain gear type.

Ninety-nine percent of bait gathering techniques at least in my 300 mile area from Rhode Island north to south, I would imagine is in state waters.

Each state already has its regulations set up for specific little purse seine size, gill net size. And, each state has endorsements allocated for those gear types.

My comment is, is to tackle this issue instead of trying to make new rules that bridge across everything, to just default to following the states' regulations.

And put that in the legislative and the rules that when in state waters, the HMS boat participating on a HMS trip needs to follow

1 whatever state they are in. 2 Because all the regulations are 3 already set up for each state. And each state has different ones. So it would be kind of 4 5 impossible to make a broad stroke mesh size across the board. 6 7 Thank you very much. MR. BROOKS: Okay, I am going to call 8 a little audible here because I'm concerned we're 9 10 going to burn up all of our time on this bait net 11 question. And I don't want to do that. 12 And, I think we're going to find that 13 we probably don't have enough time to talk 14 through all of these issues. 15 And in which case, I suspect we'll 16 come back in September and pick up some of them 17 again. Obviously there's a lot here to talk 18 about. 19 And Bob, I see your --20 MR. ZALES: I've got one clarifying 21 question. This goes past the net part of it.

In commercial and for hire fishing and

with rec fishing where I'm from, they have ghost hook gear. They have Sabiki rigs. They have different things that you use to catch bait with, right?

So there are gear that you're catching bait. So from what I'm reading here technically, that's illegal.

So you've got a charter boat you there that's got a 6-year-old kid back there having a great time ghost hooking bait.

And you've got a Barney Fife HMS cop over here that says okay, damn, I got a new law. He's going to go arrest this kid.

MR. BROOKS: Yes, yes, so that's, that's again, I think you all are doing a great job of defining it. I'm going to put you on hold, David.

No, I'm going to take us to buoy gear, and I want us to talk about buoy gear. And I'm just going to open it up if you have either a clarifying question but mostly we want to hear, what are you thinking.

1 So if you need to start your comment 2 with a clarifying question, great, we want to 3 hear it. 4 Again, let's try to get through as we 5 I'm going to push us, but I think we just can. may have not enough time to cover all the things 6 7 we want to talk about, and let's just acknowledge 8 that. 9 So, buoy gear. We've got the slide up 10 there. You've got five different options on the 11 table, as well as no change alternative. 12 So if you have a thought about buoy 13 gear, please keep your card up. If it's not 14 about buoy gear, pop it down and then put it back 15 up again. 16 And if you have a thought about bait 17 net gear, please don't share it right now. 18 (Laughter.) 19 MR. BROOKS: So, buoy gear. Let's go 20 Sandy, you wanted to get in. 21 So again, what we want to hear here 22 is, is what are your thoughts about the different

1 alternatives on the table? What makes sense, 2 what doesn't make sense? Why? 3 And please be super succinct in your There's a lot of comments to hear. 4 comments. 5 MS. NGUYEN: I just have a clarifying question. Martha, I wanted to know did any of 6 7 these options arrive or derive from the Deepwater 8 Horizon Alternative Gear Program, that the 9 southeast fleet in Louisiana worked 6-7 years 10 with you guys on? 11 Did any of the option came out of If not, I highly recommend that you guys 12 that? 13 review. That was sent to me just yesterday. 14 MS. CURTIS: Yes. 15 MS. NGUYEN: Okay. 16 MS. CURTIS: Yes, that's good to know. 17 (Audio interference.) 18 MR. BROOKS: Great. Matt, why don't 19 you come on in? MR. HUTH: Yes, just to clarify. 20 21 right now as it stands, to buoy gear fish you 22 have to have a Directed Swordfish Permit, is that correct?

MR. BLANKINSHIP: That is one of the permits that allow it. So, if you have a triple-pack permit, you've got to have the Swordfish Directed in order to allow for buoy gear to be used, and be authorized.

Also, Swordfish Handgear Permit is another permit that authorizes it. And the Caribbean Small Boat Permit does. But that's only valid in the U.S.-Caribbean.

MR. HUTH: Okay, that being said, that's a limited access permit, the Handgear Permit?

MR. BLANKINSHIP: Yes.

MR. HUTH: How many are there in circulation? Because we got, well I don't even know how many. How many Directed Swordfish Permits are there in circulation? Do y'all know that, either one of those?

MR. BLANKINSHIP: We do know it, and it's in the SAFE Report, and I don't know that, there you go. Becky's got it.

1 MS. CURTIS: Okay, so I'm sorry. Ι 2 will read off. So there were 82 Swordfish 3 Handgear Permits and 177 Swordfish Directed Permits in 2021. 4 So, those are the numbers I have in 5 front of me. If you need something else, we can 6 7 get that. 8 MR. BROOKS: 177, 122? 9 MS. CURTIS: There were 82 Swordfish 10 Handgear, and 177 Swordfish Directed. In 2021. 11 MR. BROOKS: And Matt, did you have a 12 perspective on any of the alternatives you wanted 13 to share? 14 MR. HUTH: Not right now. 15 MR. BROOKS: Thank you. Ally? 16 MR. MERCIER: Okay, on your question 17 Randy, on circle hooks, I experimented a little 18 bit with it already on that program. 19 But it didn't work good because 20 there's no way to hook the fish, because there's 21 no buoy gear and the bait drifts the same speed. 22 And it wouldn't, we lost the fish on

1 We just couldn't keep it on. 2 Back to the buoy gear because that's 3 what I've been doing now for, I did it for Deepwater Horizon. 4 5 I know they did a video on it. made a movie like of it. It shows it, how it 6 7 And that was part of the program. 8 I don't know if you guys ever saw it 9 or not because you saw the video? Okay. So 10 people can look at that and see what's going on. 11 And also, buoy gear has been fished from Cape Canaveral south for like the last 12-15 12 13 I know you have logbooks for all that 14 because everybody fills out their logbooks. 15 You can see how good the fishing is, 16 and how clean it is. 17 Now I'm deep-setting with buoy gear. 18 We're experimenting with that. We've been doing 19 it now for over a year with power haul-back, 20 because we need to do power haul-back to go down 21 to the bottom and reel it back up.

And then we cut the leader, cut the

1 braid, put it on a buoy, single buoy. It drifts 2 with the tide. 3 You got to have trackers on it, and 4 they're not cheap. And it works out fine. 5 think we have 90 set so far, in the Straits so far, doing this between two boats. 6 Me and another boat have the EFP to do 7 8 it. And there's other boats trying it. They see 9 how successful it is doing it, but you need the 10 power haul-back. 11 And that's why that was proposed because you cannot, you can hand crank it up on a 12 13 two-speed finial rod or whatever, but it just 14 takes forever. 15 You're fishing in the tide anywhere 16 from 15 pounds to 12 pounds of lead. And that 17 takes a lot to get up. 18 MR. BROOKS: So Ally, is that a yes 19 supportive, yes supportive of power assist? 20 MR. MERCIER: Yes, yes, to power, 21 definitely. You need that. And at the fishery, 22 I think it's good.

1 And you go up the east coast. 2 there's boats up there in the Carolinas already 3 doing it. They're doing very well doing it. There's some sport boats doing it; 4 playing with it. And they're doing very well 5 because the way if you have an HMS permit --6 7 (Simultaneous speaking.) 8 MR. BROOKS: Ally, I'm going to, just. MR. MERCIER: Okay, no problem. 9 10 MR. BROOKS: Thanks. 11 All right, thank you. Scott? MR. VAETH: Yes, I just want to put on 12 13 record that I'm all for the power assist also. 14 And I did have a question is why could you not keep BAYS tunas in the Florida management 15 16 Why are they separated out in that area? area? 17 Is there a reason? MS. BREWSTER-GEISZ: It really just has 18 19 to do with that as Randy was describing it, 20 activity conflicts. So if we start allowing BAYS 21 in that area, it could increase effort even more. 22 So, we're just looking for comments

1 and thoughts about that. 2 MR. VAETH: I mean, there's probably 3 very few tunas caught during the buoy fishing in 4 that area. 5 It's just, I would believe that you should be able to keep one or two if you do catch 6 7 them in that area. MR. BROOKS: So that's a yes, but with 8 some kind of --9 (Audio interference.) 10 11 MR. BROOKS: -- a yes with some kind 12 of limit on it, or were you? 13 MR. VAETH: Yes. Yes. 14 MR. BROOKS: Yes with some kind of cap? 15 MR. VAETH: I don't think it matters. 16 I think there's actually a cap on it anyway 17 because there's so very few caught in the 18 industry anyway. 19 I mean, Ally would probably know more 20 about it than I do, but I think there's very few 21 tunas caught. And there shouldn't be a reason 22 why you couldn't keep one if you did catch it.

1 MR. BROOKS: Great, thank you. 2 Marty? MR. SCANLON: Yes, I have several 3 4 things here. On slide 6 there, I have no problem 5 with them using the assisted mechanizing, that fishery there. 6 7 But any increase of mechanism I think 8 believes come with better oversight. I don't 9 know whether those boats have VMSs on them, or 10 what they're subjected to legally. 11 But I believe that if they're going to use a mechanized method in fishing, that they 12 13 need to have VMS so we know, have a better 14 understanding of what they're doing. 15 A3 on that slide there when it comes 16 to the general category. I believe that that 17 would just present, that that would be a 18 nightmare. 19 That would create an incredible 20 conflict, gear conflict, with the PLL industry. 21 Right now up in the Hudson Canyon and 22 along the canyons up in the northeast there, we

already have a conflict with buoy gear.

I mean, from my understanding, is they're supposed to set that gear and tend it.

But right now what we have a situation is those guys set that gear in our way, they never communicate with us. They just set it wherever the hell they want.

It's really not very well marked.

It's just marked by a buoy. Can't see it. And then they go about their business of trawling, or whatever else they do.

And then they come back and they haul it. And it just tears the living hell out of our gear.

As far as circle hooks go, circle hooks has an effect on the PLL industry, as well, on what we catch and what we bring to the boat.

And I was under the understanding that HMS fisheries, all HMS fisheries, were required to use circle hooks because they do have the potential to interact with whales, and the protected species.

1	MR. BROOKS: So that's a yes for circle
2	hooks?
3	(Audio interference.)
4	MR. BROOKS: That's a yes for circle
5	hooks?
6	MR. SCANLON: No, I would say I would
7	be opposed of circle hooks, to be honest with
8	you.
9	The other thing, the other questions
10	I have here. We already, in A3, we already
11	communicate when you talk about, I don't know
12	whether this is a different page or not there.
13	But when you talk about, well, that's
14	a deep-set thing. That's a different issue here.
15	When we get back, a little bit back to
16	the cast netting thing there
17	(Simultaneous speaking.)
18	MR. BROOKS: No, no, no.
19	MR. SCANLON: Well, I just got one
20	quick comment on that then.
21	(Audio interference.)
22	MR. BROOKS: No. Marty

1	MR. SCANLON: Okay, well let me ask you
2	this then.
3	MR. BROOKS: We're going to come back
4	to it.
5	(Audio interference.)
6	MR. SCANLON: Is it legal, is it only
7	illegal to fish for live bait, use live bait in
8	the PLL fishery in HMS?
9	MR. BROOKS: I know that someone saw
10	that in the chat. I really want us to stay where
11	we are right now.
12	I'm going to go online to Raimundo,
13	and then we'll come back and we look like we've
14	got three or four more people.
15	Raimundo, you are open.
16	MR. ESPINOZA: Thank you. Thank you,
17	Bennett. Becky, thank you for addressing this, I
18	think.
19	Specifically, my comment is aimed
20	towards the pelagic longline. And specifically
21	for the Caribbean, and more so, Puerto Rico.
22	Just beyond, there isn't too much

1 about directed shark fishing. Around Puerto 2 Rico, there is a very small scale. 3 And so, when you talk about pelagic 4 longlines, considering that the average pelagic 5 longline in the U.S. is what, something like 20 miles long. 6 It's something very different in 7 So in the Caribbean Small Boat Permit, 8 scale. 9 it's currently not allowed for any pelagic 10 longlines. 11 And so, most of the fishers and under 12 40 fishers that do target sharks, more than half 13 of them use pelagic longlines of what would be in 14 the definition. 15 However, pelagic longlines in Puerto 16 Rico are no longer than 400 meters long, and 17 maybe about 15-20 hooks for each line. 18 And so, within the Puerto Rico 19 regulations, pelagic longlines that are longer 20 than 3 miles are already illegal. 21 And so, this is something to consider 22 when you're talking about one modification can be

done.

Again, specifically for the Caribbean Permit is that right now if you're a shark fisher and you get the commercial permit, the small permit, you actually, the gear that you would use, the small scale gear that you use, which falls under the definition of pelagic longline, you no longer would be eligible to consider using it.

And of course, we haven't had any interventions with this even though it's totally used on a daily basis. But this is one of the things that needs to be addressed.

My comment earlier, my clarifying question, is about scale because in Puerto Rico where the scale is a lot, lot smaller.

And so, when one of those things where the permit could also be addressed in how, how that fits on to it in the scale just because it's a very different fishery.

So thank you, thank you so much.

MR. BROOKS: Thanks, Raimundo. I've

got four more speakers I think, on this topic and then I want to push us to the deepset pelagic longline.

And I really want to try to make sure we're touching on each of these. So if folks could be super succinct in what it is you are, you think makes sense and what doesn't, we can hear from everybody.

Rick?

MR. WEBER: Again, broadly I'm in favor of anything that increases catch while avoiding conflict.

Because if there are underutilized, so let's increase the efficiency with the power assist.

If A3 causes conflict, then don't go there.

A4 I'm cautious on because of where we, as in flux as we are with the ICCAT right now with no idea what's coming, I have no reason not to trust Matt or Scott that it's an incident right now.

1 But if it was allowed, we can't be 2 sure it doesn't become more targeted. And we 3 just don't know what, where we're going with the 4 BAYS. If there are under caught shark 5 species then of course. But I, circle hooks, 6 7 yes, they should be used in my opinion and I don't even need to go further. Everyone knows 8 9 the logic. 10 Thank you. 11 MR. BROOKS: Excellent, thanks. David, quick? 12 13 MR. SCHALIT: Thank you. 14 Couple questions. One for the 15 swordfish, the A3 authorize the use of buoy gear 16 for swordfish. It suggests to me that the 17 agency's looking to increase the universe of buoy 18 gear fishermen. 19 That would be a question for you 20 folks. 21 And the other issue I have is, I'm a 22 little bit not agreeing with the previous comment

1 in the sense that we have a singular opportunity 2 now to develop our BAYS fishery, before the door 3 is closed when we, when ICCAT gives us our fixed 4 quota. 5 So, if we have any idea that we want to increase our utilization of, to increase our 6 7 landings, now would be the time to do it because 8 we won't have the opportunity in the future. 9 Thanks. 10 MS. CURTIS: Yes, thank you. 11 So I think across all the options for 12 buoy gear, generally yes, we're trying to 13 increase flexibility. 14 And, some of these things could 15 increase the number of people using the gear. 16 And allowing it under new circumstances. 17 So I think overall, increasing 18 flexibility and opportunities for using this gear 19 is, yes, definitely part of it. 20 MR. BROOKS: Great. Mike, and then up 21 to Abby. 22 MR. PIERDINOCK: Sorry, but I'm still

on clarifying questions. I'm glad that Marty indicated that they're up in New England and having conflict, because I was curious of how far north this was.

And I didn't know whether there was

And I didn't know whether there was one area of the Atlantic. Whether it was more down your neck of the woods in Florida, or it was mid-Atlantic, or north Atlantic.

Or, do you have any kind of statistics with that? That's number one.

Number two, I'm a little confused. You indicated there's 50-some limited access permits that presently, or have this as an approved gear type.

So are all 50 of them using it? Why or why not? Are there 20 of them using it, 50 of them?

Which makes me scratch my head of why then we're trying to expand and do another permit if the mechanism already exists to do it, yet it's not being utilized.

MS. CURTIS: So I'm sorry, the first

1 part was asking about where the concentration of 2 swordfish fishing is. 3 And so, this is yes, the southeastern Florida area that I had mentioned. 4 There's a 5 high concentration of. The swordfish fishery is concentrated 6 there because it's the environmental conditions 7 are supportive of that, and there's the very deep 8 9 oceanic water near the Gulf current. 10 And a lot of high concentration of 11 population there. 12 So, I think that was part of your 13 question. I'm going to let Karyl and Randy take 14 the rest of that. 15 MR. BLANKINSHIP: Yes, and buoy gear 16 interest is spreading. So while it's concentered 17 in south Florida, there's been some use further 18 north. 19 And, the permit situation. So there's more than 50. The numbers were I think 80 and 20 100 and some odd. 21 22 But for the Swordfish Directed Permit,

that is a permit that is part of the triple-pack that's used for longline fishing. So that is another primary use.

And a lot of those longline vessels are not fishing buoy gear. So not all of the Directed Swordfish Permits are being used with buoy gear.

Swordfish Handgear is the other one that's used, and much more of them are using buoy gear. But that's not the only gear that they use.

MR. PIERDINOCK: Thank you for that clarification. So I am good with A2. I am good with anything that can help cull the shark predation issue.

And if there is other approaches that can be taken as a mechanism to do that, I'm good with that.

I'm sensitive to Marty and the people of New England, and the northeast. And I'm just going to stay silent on that because I'm concerned about the user conflicts.

1 Marty said it, and their vessels are regulated to death with all the bells and 2 3 whistles known to mankind, to make sure that the 4 fish are captured and recorded. 5 So, I'm just sensitive to what you 6 said there, Marty, so I'm just going to stay 7 silent on it because I'm not sure which way we should go with that. 8 Thank you. 9 10 MR. BROOKS: Thanks, Mike. Let's go 11 over to Abby. MS. VAUGHN: Hi, Abby Vaughn. 12 Thank 13 you for your presentation. 14 I wanted to provide a comment on the 15 deep-set pelagic longlines. I think I would be hesitant --16 17 (Simultaneous speaking.) 18 MR. BROOKS: Actually, we're going to 19 be there shortly. 20 MS. VAUGHN: Oh, okay. 21 MR. BROOKS: Just hang in. Hang on. 22 Matt?

1	MR. HUTH: Thank you.
2	Yes, I'm for the power assist. I'm
3	totally against the expansion of authorizing it
4	under the general commercial permit holders.
5	I just, there's definitely going to be
6	conflict. It might work down in Florida, but
7	there would be conflict in North Carolina.
8	And totally against that, and that's
9	it.
10	The shark? Yes, I think we should
11	keep the sharks. We need to keep all the sharks
12	we can, and develop markets for that.
13	Thank you.
14	MR. BROOKS: Okay, great. And I'm
15	going to bump us to PLL. Is it an urgent comment
16	here?
17	MR. BODE: Yes.
18	MR. BROOKS: Spencer?
19	MR. SCANLON: I just wanted to
20	(Audio interference.)
21	MR. BROOKS: And I don't want more
22	commentary right now because it's just

1	(Audio interference.)
2	MR. BROOKS: the break.
3	If you have an opinion you want to
4	give on one of these, throw it in. If not
5	(Audio interference.)
6	MR. BODE: Yes, I have an opinion.
7	Just on A3, the gear conflict. In the
8	last two years with the uptake of gear that's
9	been in the Hudson Canyon that is not, that is
10	buoy gear.
11	I can just say in a firsthand I've cut
12	up more gear in the last 2 years than I have in
13	the previous 20, so thank you.
14	MR. BROOKS: Thanks. Marty, super
15	fast.
16	MR. SCANLON: I kind of have a
17	clarifying question on this. Is it legal to both
18	simultaneously buoy fish, and PLL fish?
19	MR. BLANKINSHIP: Yes, but logistically
20	I don't know how you'd it. And if you've got PLL
21	gear on board, you would have to use, it would
22	trigger all of the suite of sea turtle bycatch

1 mitigation measures would be applied to buoy 2 gear. 3 MR. BROOKS: Great. 4 Okay, thank you, that was super 5 helpful. Got a lot of good thoughts. I think 6 we've got a lot of opinions for the agency to 7 work with there. 8 I want to just note there was a member 9 of the public who raised their hand. Please note that we will have public comment at 11:30. 10 11 So definitely want to hear your 12 thoughts, but we'll ask you to hold off until 13 11:30. 14 So with that, let's switch to the 15 deep-set pelagic longline set of options. 16 got a couple of options on the table. 17 Modify the definition; enhance 18 communication during deployment; require VMS 19 hail-out. Again, poor Marty's not going to get 20 to talk now. 21 (Laughter.) 22 MR. BROOKS: Somehow I think he's going

1 to pass that, but the timing on that was 2 impeccable. 3 All right, anyway as folks have been doing, if you can be sort of really short and 4 5 focused in your comments, it's really helpful. So, let's go Alan we haven't heard 6 7 from you yet. Jump in, please. MR. WEISS: Thanks. 8 9 B2 makes sense to modify the 10 definition to clarify to include deep-setting. 11 Requiring enhanced communication, 12 there's already a lot of communication. I mean, 13 even if everybody's shallow-setting, they need to 14 communicate and coordinate if they're fishing in 15 the same area. 16 And, the fishery is so small everybody 17 knows each other. So, especially with guys 18 fishing in the same areas. 19 So, I don't know what kind of enhanced 20 communication you contemplate could be required. 21 But, and I would defer to Marty if I'm misstating 22 this, to Marty and Matt.

1	(Audio interference.)
2	MR. BROOKS: Can you move away from
3	your computer maybe?
4	MR. WEISS: I'll try.
5	MR. BROOKS: Thank you.
6	MR. WEISS: That doesn't seem to be.
7	(Audio interference.)
8	PARTICIPANT: Now try talking.
9	MR. WEISS: Does that work better?
10	PARTICIPANT: There you go, there you
11	go.
12	MR. WEISS: Okay.
13	MR. BROOKS: If you can just try to
14	wrap it up quickly here, that will be helpful.
15	(Laughter.)
16	MR. BROOKS: This is going to earn my
17	money, guys.
18	MR. WEISS: Required statement of
19	intent. I don't see the need for it. Basically,
20	deep-setting is a variation. It's not a
20 21	deep-setting is a variation. It's not a different activity. It's a different tool in the

1	And as it's now developing, there may
2	be modifications, and there are situations where
3	someone could go out and think they're on a
4	shallow-set trip. They make a shallow-set. It's
5	not working out.
6	(Simultaneous speaking.)
7	They then
8	MR. BROOKS: Got it.
9	MR. WEISS: got to try
10	deep-setting. So
11	MR. BROOKS: Got it. Thank you.
12	MR. WEISS: The summation is maintain
13	maximum flexibility.
14	MR. BROOKS: Perfect, thank you.
15	Marty?
16	MR. SCANLON: Yes, I really don't
17	believe that, I really don't think there is need
18	for any changes.
19	Like Alan says, we totally communicate
20	on a continual basis when we set the gear.
21	However, we're sitting on top of each other.
22	Depth is a major factor. When

somebody's fishing next to you, we need to be in, the gear has to be compatible in order to fish or it gets all entangled.

The gear drifts differently at different depths.

As far as we already distinguished the gear in our set logs. There's a column there where we, how many hooks you set per buoy indicates whether or not you're deep-setting, you're not deep-setting.

And like you said, there's varying differences in deep-setting. You have some guys that use the line shooters. You have other guys that use different techniques as far as the deep-setting goes.

There's a developing fishery at the time. So, to, I don't think we need to have any distinction on that there. The fishermen kind of take care of that themselves on the water.

MR. BROOKS: And sorry, Marty, and on B1, keep the current definitions or change?

MR. SCANLON: What was that, B1? I

1 would think that we don't really need any changes 2 in the regulation right now. 3 I think not at this time anyway. We 4 may in the future, but right now I think that the 5 fishermen themselves are in the process of developing this fishery. 6 And until we really finish developing 7 8 it. 9 MR. BROOKS: It's too soon. Okay, it's 10 too soon. 11 MR. SCANLON: Too soon. 12 MR. BROOKS: Yes, great. 13 MR. WEISS: I'm sorry, if I may just to 14 that point. As long as there's nothing in the 15 current definition that precludes what they're 16 doing. 17 Thanks. MR. BROOKS: And I think that's what we 18 19 heard earlier, so okay, good, thank you. 20 Abby, was your card back up? 21 MS. VAUGHN: I think my point, just to 22 reiterate, Marty, specifically, in the goals.

know these deep set techniques are very evolving. Some guys are trying to do it with doubling the buoy length, even the gangion lines, elongating those. We're also starting to look at the cannonball weight, so I'd be hesitant to start a new definition.

MR. BROOKS: Great. David.

MR. SCHALIT: First, quick question for Randy. Is this -- are we to consider this to be a scoping process that we're in right now?

MR. BLANKINSHIP: Yes.

MR. SCHALIT: Okay. All right. Then regarding deep set long line. I just want to remind that this is a technique that was developed by the Japanese about 40 years ago for the specific purpose of targeting Bigeye. The feeling I'm getting here is that it's being construed as being -- specifically for targeting swordfish. But in actual practice, I understand because I'm not a longliner, that's when one is doing deep set, using deep set gear for the purpose of targeting Bigeye, one also captures

swordfish at the same time. Okay

But this goes to the question of should we tell them what we're doing when we hail out? Okay? And I believe there's -- I don't know that it's necessary to do it that way. I think the PLL is so overly documented as it stands right now, we'll probably get the data. But the key here that when they do a CPUE calculation, they need to know whether it was done -- that set was deep set or not because it changes the selectivity of the catch. Okay? Thanks.

MR. BROOKS: Thanks, David. Rick and then down to Matt.

MR. WEBER: Doing this entirely backwards, I have clarifying questions that don't actually need answers because this is scoping.

So we can talk about it in the fall. These are holes that I think you are missing which is you talked a lot about PLL gear conflict. I find myself wondering if this is industry driven. Are we bringing the solution that is being asked for

or are we dealing with a hypothetical problem?
We brought forward RFDs as an industry-led
solution. If the industry is leading this, that
should be part of the discussion.

Further, I don't understand, though I do very much understand Dave's purpose for data collection on defining deep and not deep. What you were talking about was whether or not it would hit the bottom and merely defining it isn't going to tell me -- isn't going to tell you that which makes me feel like there is going to be a further regulation behind it about whether PLL can hit the bottom and whether that becomes BLL at that time. And those were the two things that I had which could have been questions if we had more time, take them as comments for the next presentation.

MS. BREWSTER-GEISZ: Thanks, Rick. So

I just want to dive into a little bit on the

hitting of the bottom. So right now, one of the

main differences in our regs between pelagic

longline and bottom longline is whether or not it

1 hits the bottom. So bottom longline explicitly 2 says it is laid at or near the bottom, so you're 3 expecting it to hit the bottom. Whereas, pelagic 4 longline is set in the water column, so that is 5 where that question is coming from because we do recognize that sometimes deep set PLL, you guys 6 7 are not intending to hit the bottom, but 8 occasionally we do end up picking up bottom 9 species on what we believe to be deep set. 10 MR. BROOKS: Marty can give us --11 (Simultaneous speaking.) MR. SCANLON: That's the thing we 12 13 should also put in our set logs. Whether we're 14 pelagically -- or whether we're surface fishing 15 or bottom longlining. 16 MR. BROOKS: Thanks, Marty. Let's 17 grab two more on this and then I want to jump us 18 to spear gun. 19 We've got Matt. So let's see. 20 MR. HUTH: Thanks. I'm for no change. 21 I feel like all the information is in our log 22 books already. You can get everything out of our

log books and definitely know VMS hail out because I think that can get confusing as time went on. We might want to change it up or something in the middle of the set.

But hey, we wouldn't have so many comments if you didn't pick on us -
(Laughter.)

-- for the way the regulations are.

MR. BROOKS: Sandy, I'm going to give you the last word on this one and then we're going to move on.

MS. NGUYEN: Again, I just want to emphasize that any new changes on any of these options, please refer to the result of our Deep water Horizon project. And I wanted to see if -- is that public information that what you share about the project, is it public information?

Because I would like the panel to have access to the result of the project we did with the fleet?

MR. BLANKINSHIP: So yes. I think the

final report is public, but I don't know if it's out in the public. I haven't seen it yet myself.

1 I understand it's either out or it's close to 2 being out, but yes, it will ultimately be public. 3 So yes. MS. NGUYEN: I want to make sure that 4 5 this panel receives the result of that and it will answer a lot of the questions here. 6 7 Thank you, Bob. MR. BROOKS: the last comment or are you getting ready for the 8 9 spear gun? 10 All right. 11 MR. CHAIBONGSAI: Yes, I just would 12 say while it's going to be public, please share 13 with the panel. Please. Thank you. 14 MR. BROOKS: Great. Alan, you're in overtime here. Go ahead. 15 16 MR. WEISS: If you're unclear with the 17 information you're getting in the log books, as 18 it is, whether it's a deep set or shallow set, 19 put a box that they can check, deep set or 20 shallow set, when you know. Thanks. 21 MR. BROOKS: You win points for a good 22 Good one. idea. Okay. All right, we are

dealing with the spear gun. We have three different options on the table we would love to hear about, adding in HMS angling, adding in swordfish, adding in recreationally-authorized sharks, and commercial permit holders. So would love to hear thoughts on this. And again, it's 10 after. Anticipate we'll clip some time from break so we get to hear Bob, you get to go first.

MR. CHAIBONGSAI: I am never going to pass again when I have a microphone.

(Laughter.)

Do you have a definition of speargun or could that possibly include something more broad like compound bow and cross bow? Thank you.

MS. CURTIS: So the spear gun, the definition from the regulations is a muscle-powered spear gun, equipped with a trip mechanism, a spear with a tip design to penetrate and retain fish and terminal gear and then describes what the terminal gear might be. The rest of that, I don't know if that is -- what the

answer to that is, cross bow.

MR. BLANKINSHIP: So actually I haven't looked at your specific question, but some things that I'm picking up on that, what she just read about the definition is like trigger mechanism, so you know, we would have to think about that on a case-by-case basis about what gear you're talking about. I would say off the top of my head, bow, no; maybe cross bow, if it has a trigger, but I don't know. But this is all under water. I think that's also an aspect to the definition as well. So this is not from the top down. This is under water.

MR. HUMPHREY: Okay, just a quick follow up. If it's under water, then it's a moot point. Part of the reason I ask is because is because I believe it is legal on the West Coast and Hawaii, so I just thought why not bring it over to the East Coast. Thank you.

MS. CURTIS: Yes, it must be used while the operator is physically in the water.

MR. BROOKS: Bob, before we leave you,

1 did you want to weigh in on any of the alternatives? 2 No, I'll send them in. 3 MR. HUMPHREY: MR. BROOKS: Okay. 4 Angel. 5 Microphone, please. Thanks. 6 MS. WILLEY: I was just 7 wondering considering the lack of data, if you guys would have any reporting requirements if 8 9 speargun is added? So this 10 MS. CURTIS: We could, yes. 11 is all again scoping and trying to figure all of 12 this out. So that's possible. 13 MR. BROOKS: Mike, and then over to 14 Marty. 15 Thank you. As far as MR. PIERDINOCK: 16 the options go, I don't want to necessarily 17 prohibit recreationally or commercially anyone to 18 do this. Personally, I would not, but especially 19 with sharks to think about trying to spear a 20 shark and going ballistic on you, as well as 21 bigger pelagics, but if that's what some people 22 are into, so be it.

I do wonder with the for-hire operator whether my insurance is going to go up if I have to take clientele out there and they're going to jump in the water and shoot with a spear.

Probably will go up. I don't know whether I want to participate in it, but I just throw out there that I'm not necessarily against any of this, but I don't know whether I'd personally do it.

Thanks.

MR. BROOKS: And that's across all three options, Mike? Okay.

Marty, then over to Bob.

MR. BROOKS: Yes. Of course, any increase in access, we prefer that they have increased accountability for that access. But in echoing Mike there, I brought the subject up to Margo several years ago because we were working, there were some weather buoys put in over by the Block Canyon and we were catching bigeyes right offshore with buoys and there were guys on the water, they were spear fishing and our bigeyes were being eaten whole by tiger sharks. And we

see the tiger sharks coming alongside the boat, so I mean God bless them, if they want to go in and play with those sharks --

MR. BROOKS: There we go, the Darwin Award. Perfect. Bob.

MR. ZALES: Again, I guess I mean I can't imagine using a spear gun in commercial fisheries would be too much different from the rec- -- I don't see a big effort here. I mean I don't see a lot of these crazy people out there doing this, right? So I don't see why you would restrict it. I mean I can't see that the commercial harvest is going to increase that much, but if some idiot wants to get out there and go try to spear a great white shark, have at it, you know? I don't see any reason to restrict any of this.

MR. BROOKS: All right, I'm hearing a general agreement on if there are people that want to do that, woof, okay, let them do it.

I've got Dave, then over the Spencer and then I'm going to go back to the ever popular

bait nets.

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MR. SCHALIT: Because there are a couple of considerations in connection with a targeting base, I suppose recreationally or commercially, with using the spear gun. We're talking about fishing in deep water, okay? Which means that when the person with the spear gun has their own vessel and they're in the water, what is their vessel doing? It's drifting because they can't drop an anchor in deep water. when we have divers, for example, they put out a little ring with a red flag that tells you that diver is there. But it's a consideration because typically where these people are operating is in an area where you have a fleet of vessels that are using other types of gear and my concern would be for the --

MR. BROOKS: -- safety considerations.

MR. SCHALIT: Yes, exactly. Thank

you.

MR. BROOKS: Spencer, bring you in,

and then I want to jump to bait nets.

MR. BODE: Yes, I would just like to add on to the fleet consideration. I'm for D1, no changes. I've been using mobile gear on 120-foot vessel and have seen people hop in the water behind our boat and there's a new trend of fishing for tunas behind mobile gear vessels in the Northeast that's really picked up. does nothing but increase the risk of having an intensified marine incident when you allow spear gunning in an area where there's traditional mobile gear fishing and like Marty said, longline fishing, especially because these are smaller vessels that do not have AIS. These vessels don't have any tracking and it's such a high risk, low reward for the vessels that have traditionally worked in this area. I just would like to provide that comment. Thank you.

MR. BROOKS: Thank you. All right, I want to jump to bait nets. I want to remind the members of the public that the chat is only to be used when we're at the public comment period. So I would ask members of the public please to

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refrain from using it while we're in discussion here.

## Randy?

MR. BLANKINSHIP: Yes, since we're shifting to the bait net question, there was a topic about Sabiki rigs that came up and I want to nip that in the bud right here. Because Sabikis are used with rod and reel and rod and reel is an authorized gear. So this issue that we're talking about here is not about Sabiki rigs. So I just want to focus us.

MR. ZALES: I would like to respond.

I understand that. But it's used to catch bait,
right? So if you're combining that with throwing
a cast net versus using a ghost hook to catch
bait, they're pretty much one and the same. So I
mean I would agree with you that with rod and
reel gear, it shouldn't be done. But if we're
playing technicalities here, because this is the
first I've done this. And I've played with HMS
way back and never knew this before. And the
fleet clearly doesn't know it.

MR. BROOKS: Thanks. So we've got -we're at 10:18. Sam is already in the room.
He's coming up front at 10:30, so I want to make
sure we're not losing our time with Sam this
morning. But I just want to hear any other
thoughts folks have on bait nets. I would say
from our earlier clarifying questions, there's a
lot of interest here. There's a lot of details
that seem like they need to be thought through,
but let's just get some quick thoughts on the
table so we have a sense of what's being talked
about and give the agency some stuff to work with
over the summer.

Scott.

MR. LENOX: Thank you. Scott Lenox, Mid-Atlantic Council. So I would definitely recommend C2 for allowing some sort of bait net collection, but I would also be very specific about the size of the mesh, the type of the net. In the Mid-Atlantic, where we are, we have several. I would guess that there's a lot of overlap with HMS permit holders and folks that

fish bottom species like flounder and that sort of thing. So I think the difference between the nets would be very important because they would want to have a landing net on the boat, so I think those differences would want to be spelled out beforehand.

MR. BROOKS: Great. Let's go to Charlie and then over to Jimmy.

MR. WITEK: I'm going to talk about angling category only here and what I would suggest is something like what we have in New York. I just pulled up the statute. Cast nets not in excess of 20 feet in diameter operated by hand, limited to one net per boat. That makes perfect sense for the angling category if you don't want to start worrying about how that interacts with things like the Mid-Atlantic Council's Unmanaged Forage Fish Amendment or something like that in the EEZ. You could limit it to use in state waters and must be stowed below decks when the boat is in the EEZ.

helpful and I'll note that we heard earlier from Mike, I think New England mackerel as well, so I think there's some suggestions of language that may be out there to sort of draw on. So that's helpful. Thank you.

Jimmy.

MR. HULL: Yes. Thank you. Jimmy
Hull, Ponce Inlet, Florida. I think as to
Charlie's point, gear stowage is something that
for tools that you're using on the boat in
certain ways, if you don't want them to be
intended or you want the gear to be used I think
of a descending device in the South Atlantic. It
was to be on deck when you're actually fishing.
Well, conversely, if you're actively fishing for
HMS, maybe the bait net has to be stowed below,
that type of thing.

MR. BROOKS: Thanks, Jimmy. Let's go over to Mike.

MR. PIERDINOCK: Thank you. Just not to be repetitive, but yes, it's already set up this way for mackerel and I'd just like to point

out that recreational for-hire and commercial fleet of Massachusetts and New England is familiar with this process and they know what gears need to be kept at the dock after or what's permitted in state waters and then the prohibition that have cast nets, gill nets, and so on depending upon whether you're commercial or recreational on the vessel. So there's been compliance down our way.

It's been much and maybe there isn't in other parts of the country, but I just want to point that out because that goes out to the days of herring. I remember this coming back up ten years ago with herring. So you have herring as an example. You have mackerel as an example. Are you fishing in state waters, federal waters? And as Scott said, what he recommended there was good because there's all types of different forage fish that one can -- that are managed by others, but then you have to manage that catch and how to report it, so it's kind of a hornet's nest to go down that road and there's a lot of

moving parts. Thanks.

MR. BROOKS: Thanks. I'm going to take three more comments. I've got David, Marty, and Alan and then we'll go to break and then Sam.

MR. SCHALIT: I know general category permit holders who are using gill net, let's say 100-foot gill net for catching herring and that's not contemplated in this and it's something that's easily stowable. It's small and it's only used for catching bait. So that's something we could add to the mix.

I also took a look at the -- online just now, actually, to see what kind of mesh we're talking about for let's say menhaden. In one entry it was 3/8th inch mesh, another one, 3/4 inch. So I think the idea of using mesh as the determinant is a good idea, but I think we should, let's say try to find something which is not greater than, do you follow me? Thanks.

MR. BROOKS: Perfect. Thanks. Marty.

MR. SCANLON: Well, I'll ask my question again. Is PLL the only category that's

prohibited from using live bait in the HMS fishery? That's my first question.

MR. BLANKINSHIP: So prohibition of live bait for pelagic longline is in the Gulf of Mexico and then outside of the Gulf of Mexico there are other bait restrictions that limit what bait can be used in some areas, but there's not a prohibition on live bait, as long as it's consistent with the other bait restrictions in the Atlantic.

MR. BROOKS: Great, thank you.

MR. SCANLON: Other than that I really - cast net, if that's beneficial for them, that's fine. With us, I mean, you know.

MR. BROOKS: Thanks, Marty. Alan.

MR. WEISS: Thanks. You could just put something in to the effect that whether whatever type of net is used to catch bait has to conform with existing federal or state regulations for the species that you're catching. And that should really cover it and it should be consistent with that. Thank you.

1 Thank you. I am going to MR. BROOKS: 2 call it because I have a couple cards up and we 3 got to get you to break. I'm going to call here. 4 We got to get a break. 5 He makes a good point MR. PIERDINOCK: 6 because it's a mess with all the states, so it's 7 more complicated. Going through the mackerel 8 process and how that had to be dealt with at 9 state waters or federal waters, so you have to 10 bring that into the discussion. 11 MR. BROOKS: Got it. Thank you. 12 right, let's go to break. It is 10:25. We will start with Sam in five minutes, so please return 13 14 quickly. 15 (Whereupon, the above-entitled matter 16 went off the record at 10:25 a.m. and resumed at 17 10:31 a.m.) MR. BROOKS: All right, so we always 18 19 try to build in a time with leadership. 20 got Sam Rauch here, Deputy Assistant 21 Administrator for Regulatory Programs. 22 the way we try to work this half hour is to

invite Sam to share some thoughts which he does, and then open it up for questions and I'll try to manage that so we just hear from across the different sectors and both in the room and out of the room and remind folks that we really are looking for questions for Sam that he can respond to and not soliloquies.

Sam, you're up.

MR. RAUCH: All right, good morning.

For those of you who don't know me, I'm Sam

Rauch. I'm one of the Deputy Directors. I

oversee all of the work of our Regional Offices

and our Headquarters' Offices of Sustainable

Fisheries, Protected Resources, Habitat

Conservation and Policy.

And I've addressed this group before. It's always a pleasure to be back here to talk with you about the important work that you do, the important advice that you give us on how to manage HMS Fisheries.

I wanted to start, as I often do with some national perspective on this endeavor and

then have a few comments on what the work that you are doing here today. So across the country, we've managed 506 stocks of fish varying from really important commercial fisheries to really artisanal, subsistence fisheries around the country from Alaska and Maine to St. Thomas to Guam and everything in between.

In general, we are doing a great job collectively. This year, we just put out our status of the stocks report and only six percent of our stock is subject to overfishing.

Ninety-four percent are not. That is the highest number ever. It is a testament to the work that you all do that our colleagues on the Council does that the states are doing as our partners, that other people that are doing, but collectively, we are doing a great job at making sure that the fish are sustainable and they can continue to provide important commercial and recreational opportunities for the present and the future.

In terms of over fished, we have got

18 percent of the stocks that are over fished that is doing really well compared to it. We just rebuilt our 50th stock this year in the last, since we started this 20 years ago. That is a fantastic number.

Overall, the collective enterprise provides 2.3 million jobs around the country, \$321 billion in sales. And that's both through the commercial direct sales and through the important values of recreational fisheries which can have a huge economic driver in many of our communities.

There was 8.4 billion pounds of commercial fish landed last year and 20 million recreational angler trips landing one billion fish of which 65 percent of those were released. Huge numbers, huge importance to both economically, socially, part of the fabric of many of our coastal communities.

You're an important part of that. You work with us, as you know, on the HMS Fisheries.

We take your advice seriously. You've had a

number of discussions here at this meeting about initiatives that you're engaged in where we're actively seeking your advice and your advice does color what we do. We take that into account. We don't always do what all of you want to do, but we find it very important, and we try very hard to help with issues. It helps us if we've overlooked things. It helps us design things in ways that minimizes impacts that we may not see. It helps us identify areas we need to work in for the future. All your input is valuable and it takes a lot of time to do that.

A couple of national initiatives, I think I've talked about many of these before, I just wanted to broach them now. We are in the middle of a huge funding increase, but temporary, under two important statues, the Bipartisan Infrastructure Law or BIL, and the Inflation Reduction Act, or IRA. We call them BIL and IRA. BIL and IRA will be leaving us in a couple of years here, so they have given us -- Congress through those two acts, appropriated hundreds of

millions of dollars in temporary funding to allow us to do -- make an investment in certain programs under congressional direction. We can't do everything with them, but we have used that money and are continuing to use that money to work on a number of data acquisition initiatives, a number of climate change initiatives, working on huge projects, transformative projects for habitat restoration. This passage has been dedicated money to right whales, dedicated money for red snapper, other kinds of things that we can do within the congressional authorization.

This is an exciting time. There is a lot that we can do, but it is not unlimited and it is only term-limited money. But we're in the middle of that and that has provided us a number of opportunities. The vast majority of that money is going out the door to partners to help us do good work on the ground to help improve the status of fish and fishing around the country and to get us better prepared and positioned as we face changes due to climate change going into the

future.

Part of climate change, part of that is an initiative we call CEFI, or the Climate and Ecosystem Fisheries Initiative. It is an initiative driven at rethinking how we collect and use and model climate impact in science that can help feed into stock assessments that then can feed into management decisions so that we can better positions ourselves both now and in the future for that. That is built into a lot of our ecosystem work that has gone before it, but it super charges all that work and it is an exciting prospect for that as we go forward.

involved in and I've led with the great
assistance from a number of energetic staff and
partners around the country is our Equity and
Environmental Justice Initiative. We've been
doing environmental justice, technically, since
the Clinton administration, but we really have
done it in hyperdrive in this administration. We
issued a policy, our strategy, a national

strategy on this last year, which outlines broad national principles of how you can think about equity externally in the fishery context. When you think about where are we doing our surveys, how we do our allocations under our catch share program, where do we target our habitat restoration dollars? Are we looking at those underserved communities and making sure that not only are we not imposing disproportionate burdens on them, but that we are also looking at benefits proportionately.

How then can we also build in and incorporate the diverse set of voices that have often not traditionally been part of our decision-making structure into our decision-making structure. So there's a lot of exciting work there to be done, but there's a lot of work to do and we continue to do that. This year, we are focusing on step down, regional implementation plans which we hope to come out this summer. So we can talk more about that in a future meeting where we take some of these broad

national principles and actually put some meat on the bone about what we are really going to do in the regions because much like politics, all equity and environmental justice is kind of local.

Strategy which reflects that we have the importance of seafood in this country, the role that seafood plays as an end product in many of our commercial enterprises here, as an important part of recreational, getting that fish home to eat as part of your weekly grocery protein budget, the strategy. Lots of important things about trying to improve the status of Seafood Strategy really grew out of COVID which was a real shock to the system, not only of the country, but also to the seafood sector.

I was thinking about what role the National Fisheries should do. Still talks about the importance of our domestic fishery work. It talks about aquaculture. It talks about international objectives and looking at the

playing field that our U.S. fisherman have to face when they go compete in the open market with foreign products. There's a lot of stuff in there. We're excited about that. We are starting to implement some of the principles in there.

Many of the principles we've been implementing before. There's power in putting it all together in a coherent document.

On the other side of the rec, we issued last year the Rec Fish Policy with input from many people which is not a new policy with a revision to our Rec Fish Policy, but it incorporated issues of climate change into that that some of our new thinking since we first did that about a decade or so ago and that came out last year.

And finally, although this has not happened yet, we have put out a request for comment on whether to put out new guidance for national standards 4, 8, and 9. We are working on a potential proposed rule for those things.

We had hoped to have any proposed rule if we were

going to do it out for the climate -- the Council Coordinating Committee meeting next week in San Juan, Puerto Rico where all the councils are getting together, but that is unlikely happy given there's only five days left. It's not going to happen. But we still hope to have that after the summer and put it out for extensive public comment. It governs how we think about 4, 8, and 9. It is our advice to other entities. It is advice as you give us advice on event measures to you be guided by how we are thinking about those things.

Nithin that, so those are some national issues. I know you guys have been working on some difficult and thorny issues here as you always do. You know that we just issued Amendment 15. I know you've talked about that. I know you've talked about sharks. I was here for a little bit of the discussion that you just had, although maybe you're going to continue that. I don't know. But there's a lot of real substantive work and without that work we will

not achieve any of those broader national objectives that I started with, so I really appreciate the work you do here and I think I have left enough time for a few questions.

MR. BROOKS: Great. Thanks, Sam.

Appreciate it. And again, we want to open this up for questions. We want to make sure we're hearing from the cross section of voices here.

In the past, I've asked you all to sort of tell me if there's someone you want to designate.

You never played that game. So it just means I get to choose. Sorry. But remain interested in that. So let's open it up. Marty, we'll start with you.

MR. SCANLON: Good morning, Sam. I'm Marty Scanlon, President of Blue Water Fisherman's Association. With everything that you just said here, we have a situation in the pelagic longline industry there where we do most of the heavy lifting as far as research in the HMS fishery here.

And it's troubling to us. We'd like

to know what the basis is for your -- all the money you're talking about you received. How can you justify trying to pass on the cost of the research that you want to do in the spatial management areas onto the pelagic longline industry? And the other problem that Blue Water has is the failure of NOAA to support -- to level the playing field on a sustainable fisheries in regards to imports into the country there.

MR. RAUCH: Thank you for the question. You're talking about Amendment 15 and the fact that we are looking at potentially opening up some areas and providing opportunity to industry that the industry has not had for decades. That quite a controversial thing as I think that there are other people who have different views about whether we should be doing that.

In order to do that, to look at whether or not those opportunities should be provided to the commercial fishery, we need to understand some more baseline information. There

is a benefit in the long run to the industry from doing that. If the industry chooses to not do that, then the industry doesn't have to take us up on that offer.

But there is a -- so you talk about research that we want to do. I view it as research that has the potential to provide important information that could benefit potentially the commercial industry. And if they're not interested in that, they don't have to take us up on that.

In terms of leveling the playing field, we've tried very hard over the years to --within our authority. We're not a marketing agency. We're a regulatory agency, and we like to -- we will trumpet with the industry with the recreational fishery the good management that the U.S. does.

And I think that helps in certain markets provide opening the doors and access. We also work very hard to try to work on tariffs and imports and other kinds of things. It is a

difficult kind of thing to do.

But it is something that we're working on. It's something the Seafood Strategy does.

And if there's specific things that you'd like to do, I would like -- afterwards, we're certainly happy to talk with you about those opportunities that you think we might've missed.

MR. BROOKS: Thanks, Sam. I see several other cards. At the moment, they're all commercial. I just want to see if any other sector wants to get in before I keep working my way through the commercial cards. And online folks, of course, please raise your hand if you want to get in. Okay. If not, let's go to Matt.

MR. HUTH: Thank you. Yeah, just to add on to Marty, I do think we've done a good job of rebuilding stocks of fish. And the commercial sector has beared the brunt through the hard times.

And now we have some rebuilt stocks.

And we're seeing an increase in sharks and stuff.

But I think we need, again, more flexibility in

the commercial sector to take advantage of these species because inflation is killing us.

You said that about the imports and I appreciate you trying to level the playing field. We've heard that a lot, and I think that's very important. But the fact remaining is the commercial sector, the boats, the guys are struggling to survive.

And our infrastructure is disappearing. The working waterfront is disappearing. And I think we need to really push hard to try to preserve that because when it's gone, it's not coming back.

I mean, since our last meeting in my town, Wanchese, North Carolina. There's a fish house there that's been in business for 80 years and close their doors. So it's happening, man. We need some help.

MR. RAUCH: I'm not sure there was a question there. But I will reiterate I agree with you and it's not just in the HMS sector.

There are issues facing many of our commercial

import and commercial fisheries around the country which is in part why we started the Seafood Strategy is to try to -- as I indicated, we're not an omnipresent or omniscient, omnipowerful federal agency.

We have certain authority. But the authorities that we do have, we are one of the largest spokesperson for the importance of commercial fishing, what it provides to the country, not just in job and coastal communities but the fish it provides to the country. And we are trying to use that more effectively and better within the authorities that we have.

We are seeing what you are seeing. So it's not -- I mean, I am sadly not surprised that those kinds of things are happening. They're happening across the government.

And we are looking at ways that we can use what limited authorities we have, either as an amplifier in terms of the value of U.S. fisheries, both the products that it provides, the well managed -- how the commercial industry

has made the sacrifices, how they are associated with fishing when many in the world are not.

Many of the products that you compete with are not well managed, how we can do that. How we can look at coordinating other programs in the federal government that might be able to better provide some sort of assistance to these kinds of things.

It's not an easy job. But it's why we created the Seafood Strategy to begin with to have those kind of conversations. What can we do to try to do that within the authorities that we have?

MR. BROOKS: Thanks, Sam. Let me again just check and see if there's any other sector that wants to be coming in here before I go to the next commercial sector. Okay. Let's keep going there. And again, questions are really what we're looking for since Sam has a chance to respond. Oh, okay. Mike, why don't you jump in.

MR. PIERDINOCK: Thank you. And thank

you, Sam for your time. Mike Pierdinock,

President of the Stellwagen Bank Charter Boat

Association. There are cuts that are proposed by

the NOAA on the research end of things and

matters that can impact many different programs

up and down the coast and so on.

Is there any comments you can have in that where there's any hope at the end of the tunnel that will get funded? Is it still in the works? I just know that it's out there. There's so many projects that can be of significant impact, Northeast Fisheries Science Center, Southeast Fisheries Science Center as a result of those cuts.

MR. RAUCH: I think what you're referring to is in the President's budget for the upcoming year. There's a proposal to cut the cooperative research program -- the external grants for cooperative research. That is not unique to that grant program.

Virtually every grant program that NOAA Fisheries has is proposed to be cut with the

exception of the Pacific Coast Salmon Recovery
Fund, PCSRF. But every other one is proposed to
be cut. So it wasn't specific to -- it wasn't an
indictment on the value of the program which is a
great program.

But it was a broader effort that in order to fund other priorities, we were instructed or the President decided to cut our various grant programs. In terms of the future of that, that's just a bunch of proposal -- that's the President's proposal. It's a proposal that we support because I work for the President.

But it is only a proposal. And

Congress will ultimately have to pass the actual
budget and decide whether or not to accept those

President's cuts or not. So those would only
occur if Congress agrees with the President and
implements those cuts.

MR. BROOKS: Thanks, Sam. Sandy.

MS. NGUYEN: Hi, Sam. I'm the executive director of a nonprofit that does direct assistance to commercial fishermen and

their businesses. And I wanted to make a comment about the EEJ issue. Quite frankly, I just learned about it myself.

I just think there's no justice in the communities we serve. But the problem I have moving forward with this is when you guys come up with a program, of course, our organization works very closely with NOAA on a lot of issues. But recently, programs that are coming out regarding EEJ, the way it's presented most of the time, they're always looking for comments and engaging the BIPOC community or the non-English speaking immigrant community.

And to me, in southeast Louisiana, I'm assuming everywhere else in any rural coastal fishing town, a white generational American fisherman feels like they're not part of this EEJ issue. And a lot of your programs that approach our office are looking for surveys or comments and engagement from immigrant communities and the BIPOC community. And I feel that we shouldn't do that because they feel -- I guess the way we're

asking the program as written whenever there's an EEJ issue, these generation white fishermen are, like, no, that's not for us, Sandy. That's for the people of color or you guys.

And I don't think that's the intention because I feel like every rural coastal fishing community are marginalized communities, disadvantaged small businesses. So I don't know how to incorporate into your world to where when you put out programs that our generation of fishermen understand that they are part of this outside of having to go to communities and kind of explain it to them. Does that make sense?

MR. BROOKS: There's the question.

MR. RAUCH: Yeah, there wasn't a question till there at the end. So I mean, I agree with you in large part. If you look at when we think in fishery service about EEJ, we think about all different kinds of way to look at communities.

And it is often very difficult to characterize communities sort of simplistically

on racial lines. A more powerful measure -- a more appropriate measures in many ways is we look at poverty and economic indicators. And there are great -- as you indicated, great many fishing communities are below various social indicators for economic distress.

They're reliant on fishing. They don't have a lot of opportunities. They are distressed. And if the fishing goes away, those are particularly vulnerable communities.

So we do a lot in looking at our -- we call it the social indicator because we have a Social Indicator Working Group that looks at that. And that is one of the criteria when we're thinking about environmental justice. Are those communities -- have they been impacted in the past?

As we look forward in creating new opportunities or restrictions on fishing, are we looking at those? Because traditionally, we often have not because those communities often do not have the ability to hire a lobbyist or to

come and articular their views. And so sometimes a lot of the conservation effort we've done has been on the backs of the economically underserved.

So those are some of the communities that we're looking at. There are other ways to look at that. But in the fishery service, we are particularly interested in looking at economic underserved communities, those traditionally ones that are below the poverty line that are struggling where they don't have a lot of other opportunities. Have we impacted them harshly or unequitably in the past. And as we go forward, can we create programs to insure that they continue to have equitable access to our fisheries?

MR. BROOKS: Thanks, Sam.

MS. NGUYEN: Yeah, but I'm just, like, the last two EEJ projects I did with NOAA was specifically talking to immigrant and BIPOC community. And I don't care for it. I feel like we're hurting regardless, same way as these

1 communities, whatever color you are as commercial 2 fishermen. So I just wanted you guys to be aware 3 that moving forward, we have to write up the 4 programs to where these American fishermen 5 understand that they are a part of it because they're the smartest people when it comes to the 6 7 land and the water and the coasts. 8 MR. BROOKS: Thanks, Sandy. All 9 We've got just under five minutes left. 10 Again, succinct questions would be great. Ι 11 would love to get Alan and Bob in. And then I know Sam is going to have to run. So if you have 12 13 a succinct question, that would be particularly 14 helpful. Alan. MR. WEISS: Well, I have two of them 15 16 actually. 17 MR. BROOKS: We'll take one, 18 seriously. 19 Okay. Then the one is why MR. WEISS: 20 haven't you been able to take more rapid or full 21 advantage of the legal authorities that you have 22 that have been on the books for some years now to

1 address the problem of imports competing with American seafood and where our sustainability 2 3 costs money. Our input costs here are much 4 higher. The imports have a cost advantage 5 because they don't have the regulatory stuff that we have to deal with. So what more can you do 6 7 now to more rapidly take advantage of the 8 authorities you already have --Thanks, Alan. 9 MR. BROOKS: 10 MR. WEISS: -- because as you're 11 hearing, there's not much time left. 12 MR. BROOKS: Thanks. Sam. 13 MR. RAUCH: Really, you guys have this 14 feedback issue that is sometimes hard to deal 15 So I agree with you that we have with. 16 authorities that can assist. We are not the 17 customs department. We are not the trade 18 department -- the International Trade 19 Administration. 20 But we do have some authorities. 21 We've tried that. We've created the seafood 22 import provision that looks at banning imports

that are fraudulent or are not compliant with other applicable laws.

We have looked at other kinds of things. There are other parts of the Commerce Department that look at antidumping duties.

There are marketing things that we do.

We provide qualified competent veterinary services where our exporters need the federal government to qualify things. So there are things that we can do. I'm happy to hear if there are other authorities that you think that we're not doing.

The federal government has more authorities than the fishery service. But part of Prong 3 for Seafood Strategy was to ask that very question. And so to the extent that you have ideas, let us know about those ideas about different things that you think we could do or that we can communicate to other agencies, too, because we do agree that the U.S. fishermen are suffering and that a more pointed, directed effort should be made.

1 So we are trying to do that. 2 the goal of the Seafood Strategy. And I 3 understand you believe that we haven't done it fast enough, but we are trying to do that. 4 5 MR. BROOKS: Thanks. According to my clock, we are just about at 10:59. And I'm not 6 7 sure if we really have time for questions, Sam. 8 MR. RAUCH: Yeah, I do have to go to 9 the Marine Fisheries Advisory Committee which is 10 also meeting today. It's why I have to get out 11 of here and go to that. So I apologize. 12 I know there are other questions I 13 I think you might invite me back didn't get to. 14 at some point. So save those for next time, and 15 I'll be happy to answer those then. 16 MR. BROOKS: We'll always invite you 17 back, Sam. 18 MR. RAUCH: Thank you. 19 Bob, sorry. We're not MR. BROOKS: 20 going to have time for any other questions today. 21 But I will make note for next time. All right.

Thanks, Sam, very much.

Okay. Let's shift to our final topic before we get to public comment at 11:30. And Jennifer Cudney is going to come and talk to us about a logic model for exploring fishery issues. And we'll get that presentation teed up. And Karyl is back.

MS. CUDNEY: All right. Hello again this morning. I'm going to be talking with you about the use of logic models to explore fisheries issues. So you may be asking yourself why are we talking about this.

Well, HMS staff recently learned about a tool that can be used to facilitate discussion and an understanding of complex issues. We thought that perhaps it could be used at a future AP meeting. However, it's also fairly complicated.

We're still trying to wrap our heads around this. So we wanted to introduce the technique to the AP in the next 20 minutes or so.

We'll walk you through a description of the tool and then provide a few examples.

So again, coming back to this, why?

Some HMS staff including Karyl and myself

attended a workshop on shark depredation at the

World Fisheries Congress. This past spring, it

was hosted by Jonathan Mitchell, Marcus Drymon,

and Gary Jackson. So we had a couple folks from

Australia here.

We had several folks from the U.S. representing as well. Marcus and his team have been conducting similar types of workshops in the Gulf of Mexico region to understand shark depredation issues. And even some of you may have attended one of these workshops.

Based on this experience, we thought that this tool might be a good one to keep in our back pocket for AP engagement on certain issues. It basically includes small group work to identify concepts related to shark depredation. And this workshop just by nature of where we were at had mainly academics and managers that were attending the conference.

So this workshop featured a free tool

called mental modeler which can be found at www.mentalmodeler.com. Mental Modeler was developed by Dr. Steven Gray from Michigan State with funding from the USDA and the National Science Foundation. This software is now being implemented in several community-based planning and research projects and has demonstrated value as an engagement tool to help map out complicated situations or issues.

Buy the way, there are some excellent videos on this website that give a very clear description of these tools. So if you find yourself interested after this discussion, we would highly recommend that you check them out. So Mental Modeler uses a participatory technique to help capture knowledge.

Users develop models based on their understanding of a situation that can then be used to run what-if scenarios. So this approach has a name. It is based on a concept called Fuzzy-Logic Cognitive Mapping.

And the word fuzzy is referring in

this instance to things that are not clearly categorized information. One of the examples that Dr. Gray includes in his documentation that I find particularly relevant is a description of people as tall or short. So there is no clear definition of what makes a tall person tall and a short person short.

It's relative to individuals. So I'm only 5'2. When I look up into this room, I see a room full of tall people. You can probably all reach into the top cupboard of -- or the top cabinet of your cupboard and get a glass and you don't need a step stool. I do. However,

Bennett, I'm sure you're at least 6 foot tall, at least seems to be when we're standing in an elevator together.

MR. BROOKS: Not even close, but thank you.

MS. CUDNEY: Okay. Well, to me, you're quite tall. Anybody who is 6 foot tall might look around or folks that are even taller than that might looking around and see a room

full of short people. So in this sense, it's fuzzy. There's no clear definition.

And neither one of us are right or wrong. It's based on our own kind of perceptions of what we see around us. These concepts kind of collectively are based on the science and theories of knowledge co-production and stakeholder or rights holder engagement.

So there's quite a bit of literature on this that's out there. There is a rather robust definition for what knowledge co-production is on the slide. But at its heart, it features collaboration between managers, scientists, and stakeholders.

The scope of knowledge co-production can be pretty wide. And it can cover the entire science to management process. And it just depends on the situation and the framing of the questions that are being analyzed and asked.

There are many examples of knowledge co-production techniques such as the tool we're about to introduce you to. But this can also

broadly cover a lot of different things like
meetings, roundtables. We're certainly learning
a lot from each other here, workshops,
brainstorming tools like Mental Modeler,
cooperative research, citizen science, strategic
planning, and prioritization exercises.

So these are all examples of different ways that we can build our collective knowledge base about different things that are going on.

We have used different engagement tools and knowledge co-production techniques at past AP meetings to generate feedback and develop ideas and to inform management priorities. So for example, at the fall 2022 AP meeting, we hosted a recreational roundtable.

The goal of this roundtable was to discuss and capture thoughts, ideas, and concerns about recreational HMS fisheries. Each region also held their own regional roundtable discussions. Conversation was kind of directed by numerous prompt questions and information provided to the AP in a presentation.

We have done other types of activities as well. In 2016, we had breakout groups to talk about bluefin tuna management issues. And some of you may remember the infamous dot exercise from May 2017 where we had so many different requests for regulatory changes that we ended up doing a kind of collaborative look and see and prioritize with dots of the things that people were most interested in seeing happen.

So now we're going to get a little more detail on this Mental Modeler tool. So again, back to some information about what actually happened at World Fisheries Congress, attendees were invited to join the workshop through the online agenda. The organizers had no idea who's going to show up in advance.

But as I said, that audience does tend to lend itself more towards managers, academics, and those types because it was a professional fisheries conference. Participants were given a high level overview of the Mental Modeler tool and general instructions in a presentation like

this one. And then we were split into smaller workgroups.

Those represented different sectors or regions. So for example, we had a bunch of south Atlantic researchers that were there. We had some Australian researchers and managers. And they had different groups for those different areas or sectors.

Each small group worked to develop their own model. I wanted to quickly show you the website and what it looks like. So we all had access and set up free accounts to use the software.

So since this tool was online, it was very easy to access and relatively easy to use with the facilitation support that we had. It really did work well for live, realtime exercise within our small groups. So when you use this tool, you're attempting to do a couple of things.

You're attempting to define important system components for whatever question you're pondering. You're attempting to define the

relationships between those components. You can develop questions or hypotheses that you want to test as you're going through this exercise.

And you can actually do on-the-fly refining and testing of scenarios. So once you have your kind of mental map of a situation, you can explore what happens if you make changes to certain components of that model. So we thought that this tool might be good for some topics of discussion.

These topics would likely need to be kind of a specific and definable issue. It would be helpful if they were of interest to the entire AP topic affecting only a small portion of AP members or of interest to only specific sectors. That might not be the best use of the full group's attention and time.

We thought this could be useful for projects that are in scoping or brainstorming phases perhaps early in the process of considering a management problem and we thought if we needed to capture diverse perspectives on a

question. So if you sit there and you find yourself asking, why is this happening, maybe we want to think about using this tool. And these are not the only situations where we might want to break this out. But there are some of them.

So some of the benefits of using this type of an approach are it gives us a chance to examine diverse perspectives and perceptions. It is useful when we have a high uncertainty and little empirical data. So again, that question of why is something happening, there may not be a whole lot of scientific information out there to guide us on certain topics.

And this is where the knowledge of the group is going to be really useful to help us think through what information we need to collect in order to address a management issue. Some of the known biggest benefits of using this are community learning, again, that opportunity to learn from each other. And reflecting on our group, we have a very diverse advisory panel.

And there is some research that

suggests that when you have a diverse participant group, you're going to get a better type of participatory model. And some of the challenges of this tool, it requires a lot of time. We attended a half day workshop.

But some of the workshops that we're aware of which have been held in the Gulf of Mexico lasted several days. There is a learning curve. The tool is complicated and it takes time to understand the process and to the exercise.

And as always with models, it's a representation of something that's very complicated and a complex process or situation. So we really want to make sure that we get, again, that diverse group of perspectives so we have as best of a model as possible. And then you also run into facilitation challenges. So do we have loud voices? Do we have quiet voices?

Is everybody being heard? Are folks feeling the pressure to try to do something super quickly? Some folks like to think about things and bring their ideas at a slower pace.

And then also the hybrid meeting that we run might also present some facilitation challenges. So some examples, this example was provided to me by the gentleman that facilitated our experience at the World Fisheries Congress.

I want to note that this is Evan Prasky who is a UMass grad student.

So this example is an oversimplified one based on climate change. So some of the connections and things represented in here might not be entirely accurate. But it's meant to be just a kind of place to get us started to help you understand what this thing is supposed to do.

So we start with a singular variable component, in this case, emissions, making sure to input neutral variables. So we don't want to ascribe a valuation or a state change.

Non-neutral terms like increasing emissions, decreasing emissions are just going to make things more complicated.

So we're going for single things, single ideas that we think might be important to

the overall question. So we would add the following variable, climate change. So based on the body of common knowledge, we know that emissions can substantially affect climate change.

So we draw an arrow to indicate the relationship and the directionality. There's also in this case a couple of pluses that can indicate the strength of that relationship which is something that the Mental Modeler tool lets us do. So next, Evan added laws and regulations as another variable and anticipated that passing of laws and regulations could hypothetically lower emissions which in turn are driving climate change.

So we have a somewhat decreasing connection added here indicated by a singular minus sign next to the red arrow. The last variable in this example would be human populations. So with this, as human populations have increased, they'll have the number of laws and regulations.

So we draw a line in that direction.

So since this is an increase in this example, you see a single plus. But what about humans impact on the other variables?

So each time you add a new variable, it's a good idea to stop and check on the relationships between all of the variables. So in this example, we have an arrow that indicates that climate change could have a potentially negative impact on human populations. And then double checking the other kind of components of this and their relationships, Evan went in and added a strong positive between human population and emissions meaning as the human population gets increased, there's going to be a lot more emissions.

And then emissions themselves could have a negative impact on the human population. So with our shark depredation workshop, we have this general prompt to think about what may be causing, influencing, or impacting shark depredation. So we started with a central topic

or at least our group did.

We started with shark depredation and thought about the inputs and outputs, so what affects it and what does it affect. As you saw with the other example, we assign positive, negative, or there's an uncertain association.

So you can put something down. If there's a lot of uncertainty around the relationship, you can put a little question mark in between those two variables.

And then we can also weigh the relationships. And so you'll see in the example I'm going to show next that there are different thicknesses of the lines. And that is based on the influence and weight of those variables on each other.

And it got a little complicated pretty quickly. So there are 15 variables in here.

Evan told me that it's really good to keep your models below 25.

That feels a little chaotic. I thought we had a pretty good representation with

15 variables. But we found it was easiest once we started going because when we first did this, we had variables all over the place.

We found it was easiest to pull them out into a circle so that we could go through that process of checking variables and their relationships on each other. So I'm just showing this as an example of what a model might look like after you plug in a lot of the variables. We didn't actually finish all of the steps in this process.

So again, we only had three hours. So I think there's still a little bit more work that could be done on this model. But because the majority of the time spent was just creating that mental model that I just showed you, the next step, we didn't really get -- have a whole lot of time to dig in the next step which is getting into those scenario analyses and exploring the if-then.

What happens if we play around with these different variables and see their influence

on each other? So we think this really could be a powerful tool for exploring that. So this is an example of that scenario analysis screen.

So once you have the model builder, you can go to -- there's different things you can do with this. So if you hit the scenario button, you're going to see an output like this. On the left side of the screen, there is a table where if you zoom in, you can actually -- these little slider buttons that you can select on the arrows that are next to -- oh, I don't know that's going to show.

Okay. There's this little slider that's next to shark depredation. And so you can move that back and forth. You can set things like what are our preferred states, what are our actual states, and incorporate that type of knowledge.

But it's neat because it lets you say you want to increase or decrease shark depredation. You can see what that does to these variables. So in this instance, if we increase

shark depredation on the model that we created, our model indicated that would decrease stakeholder and angler satisfaction which would come as no surprise to anybody based on the recent conversations that we've had.

However, if you decrease shark depredation in this example, it would increase the stakeholder-angler satisfaction. So this is just looking at one variable as an example. It's shown with the arrow.

So just to show you, this is the first option for increasing shark depredation and then the second option. So you'll see some of these flip. So again, we're still wrapping our heads around this technique and learning about it.

But we found it very interesting, and we wanted to share it with you. So if you have any questions, we'll do our best to answer them.

Also, we're very interested in hearing if you have any thoughts on what might be a good candidate for a future exercise. So we would love to hear your thoughts there. Thank you.

MR. BROOKS: Great. Let's open it up for any questions and, again, feedback on how this might be used or the utility of it. Let's go to David and then over to Mike.

MR. SCHALIT: Thank you, Jen. This is terrific. I definitely want to see what this is, Fuzzy-Logic Cognitive Mapping, just for the name only. It's really worth it. No, I'm serious.

But we had an experience. We learned something in the process of this nine-year long project to develop a bluefin MSE. And we tapped into some of the existing peer reviewed literature which talked about the difficulties, the challenges involved in stakeholder engagement.

And for your guidance, the stakeholder engagement for MSE is defined the same way you defined it. It includes the managers and the stakeholders. And the stakeholder is basically anyone who's involved at any level, including NGOs, et cetera.

So one thing we got from other sources

was that we should not take for granted that every fisherman understands what the word model means. You know what I mean? So we start from that. We work from there.

But for example, in this case, we have the standard best practices stock assessment paradigm that we've been working with for God knows how long, right, which is and now we have this MSE. How does it differ? And the operating models that are used, we had, I think, 96 operating models in the bluefin MSE.

These are, like, mini stock
assessments. So we're -- so the concept and
model is so key that you can't really go forward
until you really get -- and then it seems that
what the other scientists -- people who were
involved in other MSEs are telling us is that the
extent to which you are able to address where
these problems could be is directly linked to the
buy-in you're going to get on the project. And
so we also, for example, identified that very few
people understand what is a spider plot -- how a

So if we're going to delve into -it's a real simple -- it's a no-brainer. Just
explain how you read the plot or what the plot is
telling you. So I'm absolutely in favor of this.
I definitely think we should try it and see how
it goes. Thanks very much for this.

MR. BROOKS: Thanks, David. So yeah, definitely interested. And if we're going to use it, take the time to make sure that people actually understand what this thing is. Mike, then over to Jimmy, then to Bob.

MR. PIERDINOCK: Thank you, Jen,
Karyl, for your presentation. As noted earlier,
this was prepared by academics and managers and
doesn't have the users around the table that
participate that have a wide array of opinions
from rec, for hire, commercial, all the different
user types, NGOs, seafood dealers, and so on. So
I just point that out because it is a model.

And there's a lot of assumptions made with the model. And this artificial intelligence

world we live in now, there is a tendency nowadays to provide such topics, put it on the internet, and get a result. I'm worried that this may an AI type of approach to avoid the discussion that we have around this table.

Especially with AI, you have to be careful, no different than this model. What are the assumptions of the input? What is the source of the assumptions in order to come out with a result?

I look at this too. And maybe I'm just too old that I remember it was called the Deming's systems of the 1980s where we all sat down in a room all of us and we discussed the issues at hand, prioritized it, and worked it out. This seems to have less of an interaction with people here which is the focus of here or elsewhere where we have meetings to try to take an input, press a button, and come out with a result.

So I'm not saying I'm necessarily against this. It's a first step to look at it.

But I'm still with the old fashioned way. Maybe
I'm gray and old and just that's the way it is to
sit down, discuss the matter at hand, and try to
come up with a consensus to move forward. So
that's my recommendation. Thank you.

MR. BROOKS: Yeah, a number of interesting points here, Mike. Jen?

MS. CUDNEY: And Karyl, you might have something else to add. But I think it's -- I understand where you're coming from there. I also recognize that this is not going to be appropriate for every situation.

And it's not intended to replace the value and benefits of a group discussion like this. It's simply a tool that we could consider where if we find ourselves thinking, hey, maybe we need to dig into this in breakout groups, it would be an option for consideration of breakout groups. So there's a specific time and a place for this. And it may not be -- like, we may just put it in the back pocket until we have that right situation where we want to try it.

MS. BREWSTER-GEISZ: Yeah, and I just wanted to add that you would be having those discussions with the people next to you and everyone in the room. As you build the model, like, if you go back to that climate change example, the arrows and the pluses and what goes into those circles. Those you would be having discussions with Alan next to you going, hey, what do you think emissions would do to climate change?

Is it a strong increase? Is it a decrease? And you would have all those discussions. So while it was an academic who created the tool, you would be the one creating the model and those interactions and having those discussions and then just seeing what happens.

And it helps build that community. So all of your understanding where the other one is coming from in terms of those connections and interactions.

MR. BROOKS: Thanks. Jimmy then Bob.

MR. HULL: Yeah, thank you. Jimmy

Hull. Karyl just pretty much answered -explained it better to me to a question I had.

But this is a lot like what was already said,
reminds me of the MSE and with a lot of anecdotal
inputs in creating this model.

But I think that it holds promise in certain situations. And we thought when we first learned about MSE that it was going to, like, change everything. And so far, it really hasn't. But it's interesting, thought provoking. Thanks.

MR. BROOKS: Thanks, Jimmy. Bob?

MR. ZALES: Yeah, and in the Gulf,

it's been a couple years now, I guess. But I've

worked with Marcus and with a bunch of them. We

had workshops in Gulf Shores, Alabama that they

brought a lot of people together about this whole

shark issue.

And Karyl in some of her trips down there to the Gulf Council about the sharks, clearly there's a problem. Everybody is bitching about sharks but nobody could identify what sharks they were having a problem with or where

they were located or whatever. So because there was no way to -- in any of the data programs to list that, right?

So she asked us. So we worked with Marcus and he worked with the fishery service, southeast center. And for whatever reason, they kept putting up roadblocks as to why you couldn't have had a shark species to the data that was there and whether or not you have predation or whatever. We worked hard.

And they eventually got to the point to where they were going to be able to have a column to where you could list some of that. And then at that point in time, the data program went away which we're working on it now. But hopefully, that'll get there.

But that was on the for hire side and also for the commercial side. Because on the commercial log book, you couldn't put down -- like I commented in the past day or two you couldn't put down the shark species that you were having problems with and whether or not it was

the depredation or whatever the issue was so that you could have the data that was there. So we need further help, I guess, with the fishery service and I guess with you all on this to see where this could go to try to get that information there because whatever you try to do with these models or whatnot, if you don't have the right data that's in there, the outcome of that model is not going to be any good.

MR. BROOKS: Good point. Thank you.

Let me go to Jeff Kneebone online, then we come

back to you, Danny. Jeff, where did you just go?

Jeff, I'll let you know when your line is open.

There you go, Jeff. You should be good.

MR. KNEEBONE: Great. Thanks,

Bennett. Jeff Kneebone. Thank you, Jen. A

couple questions about the process, assuming that
you're observing this.

And I apologize if I missed them. So can you give some feedback about how you decided on those central topics? I know that it's a discussion. But basically, there's a lot of

them.

Were any one of them not chosen? And if they were not chosen to be included as topics, was there any kind of threshold or standard that was set to either exclude or include them? And then related to that, if you had differing opinions about the positivity or negativity of a topic, how was it treated?

So for example, if you had some people that were saying it's positive and some people that saying was negative, how was that treated?

Was that just lumped in as uncertain? Thanks so much.

MS. BREWSTER-GEISZ: All right. So I will provide some thoughts here. And then Karyl, if you want to jump in on anything, then you can. So it was a small group activity.

We sat down and said, okay, what's important? And we put ideas down in our model.

And that was the threshold. That's what came to mind. That's what the group said. Hey, that is something we should include.

It was very collaborative within our little group of folks. So I don't recall getting a whole lot of guidance on thresholds in the overview presentation because this is really -- it felt very organic in terms of the conversation and the way that we did this. I didn't attend the workshops that were held in the Gulf.

So I don't know specifically what

Marcus may have done in terms of providing

additional refine guidance. But I know for ours,

we didn't get a whole lot. So I'm going to let

Karyl jump in if she has anything else to add

there.

MS. BREWSTER-GEISZ: Yeah, what Jen said. It was very organic. There were definitely topics we listed at first that after we started creating links, we questions whether or not we needed them. So we would remove them.

And then we kept adding in others. We would go away for a few minutes and go, oh, yeah, we should include stock assessments. Oh, yeah, we should include regulations. And then somebody

wanted to add statutes and what is the difference and how does that play in.

And there was a lot of adding things in and taking things out, rejiggering it, going back, asking the questions about the linkages.

It was all collaborative. It was all a discussion.

It made me understand Jen's points more. It made me understand -- in our particular group, we had CJ Sweetman from Florida and his thought process. And that's where it helps.

That's the benefit of the model. The model is not to point out this is the solution.

The model is to get people talking and collaborating and understanding the different perspectives. There is no solution that comes out of it other than just that understanding which can then, of course, lead to a solution.

MR. BROOKS: Thanks, Karyl. And that comment makes me think about, I think, one of the things that a model like this can bring out are the underlying assumptions that many of us are

bringing in, all of our comments. But they're not explicit.

They're driving what we say. But they may not be apparent to others. And I think a model can -- something like this can help surface that which is helpful.

MS. CUDNEY: Okay. And then Jeff, to get to your other question about uncertainty and what we could or couldn't do, there were things that we just weren't sure about. So there was a question mark that we could leave. And we chose to not define it as a positive or a negative influence or the strength of the influence because we just didn't know.

We thought there may be a relationship. But there were some situations where we kind of thought ourselves in circles about the directionality of that. And that's okay.

And I think that's part of this process. I think it's important to get down as many ideas as you can. Now we can think about

the design of an activity, whether we need small group facilitators to help manage that conversation. I think there are pros and cons to that. And so that's where we would probably work with folks that have experience with this tool to figure out the best approaches for our particular set of questions or question or topic that we want to address.

MR. BROOKS: Thanks. I'm just going to note we're a minute beyond where we should be. Shifting to public comment, I don't want to push too long past that. But Danny, we have not had a chance to hear from you. So I want to invite you in.

MR. COFFEY: Thank you, Jen and Karyl, for that presentation. I just had a quick question regarding the slide where you're playing out the scenario if you increase shark depredation, then you'll see, for example, a decrease in stakeholder engagement. And it looks like there's a drop down menu to describe the type of relationship between those variables.

And in this example, I guess it's sigmoidal. I was just wondering if you could clarify how you would select the type of relationship because obviously that would be a big determination of the outcome of that scenario, whether it's linear or exponential and if those choices exist. Thank you.

MS. CUDNEY: And I have to admit here I'm going to plead a little bit of ignorance because we were doing what was recommended to us by our workshop facilitators. And I don't think we played around a whole lot with that type of model. Do you remember, Karyl?

MS. BREWSTER-GEISZ: Yeah, it came up at the very end. But at that point, the three hours was pretty much up. So yes, you can change that. But we didn't get to really play with it.

MS. CUDNEY: So this is one of those things where we would definitely need to chat with people that were a little -- that were knowledgeable about this to help us set the parameters for the use of this tool.

MR. BROOKS: David, 30 seconds.

MR. SCHALIT: Ten seconds, okay. This is not MSE. MSE is your worst nightmare. This is a tool that looks to me, first blush, that it will crystalize somewhat an issue for us. It won't give us an answer.

But it will definitely help to clarify, particularly in connection with HMS which is -- how shall I say it politely -- data deficient. Okay. I mean, it really makes -- this will make a difference. One of the things that I want to mention to the panel here is that we don't want these people doing this exercise without our being in the room because we can be major contributors to both confounding elements which you're going to need in this process.

Confounding elements are the things that we're going to come up with and say, wait a minute. This will influence this. And they may not think about that.

One of the biggest problems in scientific research in general is the lack of

confounding elements. Confounding -- let me explain. What's the easiest way to explain?

MR. BROOKS: Just a reminder, 30 seconds.

MR. SCHALIT: Okay, 30 seconds. Okay. In the 1950s, scientists believe that there was a connection between smoking and lung cancer. But it could not be proved until the 1960s when they looked at all the possible -- other confounding elements like air pollution could cause lung cancer. Other things can cause lung cancer.

So once they finally looked at all the confounding elements, they realized, yes, there is empirical evidence. We can make this connection. That's what a confounder is. Thank you.

MR. BROOKS: Thanks, David. All right. So thank you all for the comments. I actually think your comments were super thoughtful. I'm just going to add one thing going through my mind is the earlier -- I think this come up a bunch which is around

communication.

And I think a model like this is going to require a ton of communication.

Communication, what are we using it for? How are we using it? How is it being designed?

One of my memories from the sticky dot exercise is we didn't have a lot of buy in from folks around the table on using this exercise, what it would look like, how it would be used. And I think anytime we're going to shift to something like this, we need to think hard about that and make sure everyone is comfortable. And the last thing I'll say is I would strongly recommend trying this out with something that is incredibly innocuous first.

Because if people are not comfortable with a model, don't understand what it is, how it works, you're going to get pushback just from the fact that it's a new technique. So I would strongly recommend using it with something that is perhaps thoroughly unrelated just so people get a feel for how this thing works. So with

that, let's go to public comment.

So if there is anyone in the room who would like to make a comment, please raise your hand so we see you. If there's anyone online who would like to make a public comment, again, if you could raise your hands. And I see three hands raised online.

So let's go to online. And just a reminder to folks when you make your public comment, first of all, if you could start with your name, affiliation, and the topic you want to talk about, that would be great so we know who's making the comment. And I'll ask you to limit your remarks to three minutes or so.

And again, this is an opportunity for you to give your comment. It's not a Q&A, back and forth. So with that, let me open up first for Brady Lybarger. In a second, Brady, I'll tell you when your line is open and you can start talking. All right. Brady, you should be able to talk now.

MR. LYBARGER: Okay. Can you hear me?

MR. BROOKS: Yes, I do. Thank you.

MR. LYBARGER: Yeah, okay. Forgive me if you guys hear an engine in the background.

I'm 150 miles out on Georgia's bank. So I wanted to put a couple -- my feeling on the buoy year permit.

I'm in favor of A2 for electrical and hydraulical assist for the buoy year fishery. I am not in favor with A3. From the amount of permits that are available now, it's about 250 permit out there.

I think it should start by allowing power assist in those fisheries. And then after seven years of research, then maybe come back and we can talk about A3 later. I am in favor of A4 and A5 as well.

And I believe A6 should be researched before jumping to conclusions for circle hooks because it has been proven that the interaction in deep depths are not interacting with marine mammals. So that's how I feel at this time. And also while I'm on here, I'd like to say I am in

1 favor on marlin spearfisherman who will jump over 2 in the water. 3 And I'm for allowing it. I don't 4 think a couple yahoos out there who are very well 5 educated in their safety. And allowing a handful of people out there to do something they love and 6 7 they're passionate about couldn't hurt the 8 industry. Thank you. 9 MR. BROOKS: That's great. Thanks, 10 Brady. Appreciate it. Let's bring in Eric 11 Hesse. And Eric, I'll let you know when your line is open. Okay, Eric. You're good. 12 MR. HESSE: Yes, thank you. So you 13 14 may recall that I --Eric, can you just start 15 MR. BROOKS: 16 again with -- Eric, just start with your name and 17 affiliation just so we know who you are. MR. HESSE: Eric Hesse, fishing vessel 18 19 Tenacious II. I'm a harpoon category participant 20 and submitted a petition that we discussed last 21 September's AP advisory meeting. The petition 22 has recently been rejected by Administrator Coit.

And in the rejection letter, it just says in your letter of 2022 about the same issue. She suggested that NMFS doesn't have its own data relevant to the fishing activity in question.

And at the same time in her letter, it made no indication that they intend to collect any information relative to that fishing type.

And whereas you had 95 percent of the participants in the category sign a petition asking for rulemaking around this issue, that's a lot of people who believe that at the very least an attempt should be made to more thoroughly document this issue. So I'm just calling to suggest that instead of continuing to have no data and pleading that they had no data so no decision will be made, that NMFS take action immediately to do three things.

One, put a question or some kind of indication on deal reporting forms for the harpoon category indicating whether or not the fish was harvested in this manner. Two, a checkbox on the electronic reporting form that

all fisherman need to use for HMS reporting now indicating from the fisherman themself whether or not the fish was caught according to this manner. And three, adding questions by port sampling people who are canvassing fishermen when they come in about the type of harpooning.

And this would help document what's going on. As more people who actually never wanted to harpoon in this way end up having to do it in order to make their living, I'm guessing that they're going to want to volunteer information about the extent of this practice in the fishery. And this will provide an avenue for them to do that, provide information to the fishery service.

The other thing it does is establish a paper trail so that you can have accurate reporting and not misreporting around what's actually happening on the water. And I appreciate your time. Thank you.

MR. BROOKS: Great. Thanks so much, Eric. Appreciate it. Todd, why don't you come

on in now, and I'll let you know when you are open. And Todd, you may want to bring in some of the points you mentioned in the chat earlier so folks can get the benefit of that information.

All right, Todd. Your line is open.

MR. ELDER: Hi, I'm down here living in Virginia Beach. I've been spear fishing for the last 20 years. In most of my adult life, I've been a commercial diver all around the world.

But in comparison to most people here today, I'm relatively new to the commercial fishing industry. However, for the last four years, I've been solely focused on providing local people with local fish here in Virginia Beach. And I'm focused using the most sustainable methods which mainly is spear guns and freediving.

And then in the winter months, I do hook and line. Three years ago, I put in this request to commercially harvest tuna. And since then, I've only requested that I don't have any

interest in spearfishing sharks or swordfish.

That sounds extremely dangerous even for a crazy diver. When commercial diving, we usually call a dive if we see swordfish and makos around. Those are no-gos.

As mentioned earlier by a gentleman on your committee, the gear is already permitted for commercial harvest on the West Coast and Hawaii.

And it's also allowed here on the East Coast for recreational harvest. There'll be a very minimal increase to the annual catch as the number of commercial spear is relatively low.

For reference, I'm the only one commercial spearer here in the state of Virginia. I do agree that there needs to be some guidelines on diving near other vessels and near gear that's been set out. Another fisherman at the meeting mentioned that the divers up north jump in on their gear and they're hard to keep track of.

If AIS is helpful for that issue,
maybe that's a requirement to be considered. For
me personally, most days that I go diving, I do

not see another boat once I get away from land.

I don't feel that there will be an issue on
shooting undersized tunas or confusion with
species due to the nature of the gear and the
knowledge of the diver.

As it stands, we tend to normally shoot larger for all other species we harvest. For example, I shot a 14 pound sheepshead last week. It's already mandatory to have a large diver's down flag displayed at the highest point of the vessel.

And in addition, all divers on my boat have a float and float line attached to their gun and are never far from the boat. If we see another boat approaching, the diver manning the helm will hail out and gather the divers that are in the water. We do not dive near other boats and we do not leave the boat unmanned ever.

I think I met most of the points of contention mentioned earlier in this discussion portion. And I'm hopeful that we can come to some sort of agreement to allow spearing of tunas

1 for commercial harvest. And I'm happy to answer any questions or concerns that anyone may have. 2 3 MR. BROOKS: Todd, before you cut out, one question I have. I just want to confirm your 4 5 last name is Elder, right? MR. ELDER: Yes, sir. 6 MR. BROOKS: 7 Perfect. Thank you very 8 much. Okay. Any other public comment in the 9 room from members of the -- hang on, Spencer. Ι 10 just want to check on public comment. Anybody 11 else online? And Eric and Todd, I'll let you 12 lower your hands. That would be great. Thank 13 you. 14 All right. In that case, we should 15 start to move to wrap up. But before I do, let

start to move to wrap up. But before I do, let me just see. It seems like there's a comment or two around the table here. Bob, is that left over? Is yours left over? Okay. So yeah, so at this point, let's close public comment and just bring you in as members of the panel. So we'll go to Bob and then Spencer.

MR. ZALES: Bob Zales, Southeast

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Fisheries. I just want to make some comments. I appreciate the fact that I got to sit in, in Charlie's place on this panel.

And it was nice being back and engaging in everything here and being around everybody and hearing everything because it all relates back to what I've been hearing from our members and also on the water at home in the Gulf. Pretty much everybody is on the same page when it comes to sharks and swordfish and that whole bit. And I've read somewhere recently the commercial fishing industry is the seventh heaviest regulated industry in the country.

When you look at the makeup of the commercial fishing industry which is predominately from my experience and my knowledge historical, families, multi-generational, small families in the business. That's pretty impressive number when you see the regulations on small families that are working out of small communities, trying to do their best to provide a good product to consumers throughout this

country. And when you look at the regulatory impacts that we get from the fishery service and with the very, in my mind, little help and promoting the seafood industry, we're seeking help from the fishery service, not only to ease up the regulatory burden on us but also to help promote what we do.

Because what we do is very important.

It's historical. When you look at working

waterfronts, the history of this country is based

on when you go all the way back when Native

Americans were the only ones here. It all

started on the water. Every bit of it started on
the water.

Everything started, fishing,
everything came into that. Everything evolved
from fishing and what we provide. And so you see
that history that's there. And you've heard
several comments around here. This industry is
struggling.

And once you lose it, it's done. And I've seen lately where Red Lobster is going out

of business. So if you're going to not eat fresh seafood from us, apparently you're not going to get imported seafood because Red Lobster is going out of business. So you're not going to get the junk that they bring in from overseas.

So we need help in promoting what we do because we do a great job in complying with regulations, doing everything to keep fisheries sustainable and to provide good products to the American public. So we just need all the help we can get. Thank you.

MR. BROOKS: Thanks, Bob. Spencer.

MR. BODE: Hello. Thank you, Bennett.

I just wanted to touch the nonissue of adding dealer requirements on dealer reports. I represent multiple family members that are in the HMS dealer category.

And adding more requirements for the harvester and for the dealer I think just adds on to Bob's point of more regulation. The fishery, specific the harpoon fisheries already operates under Magnuson and all the national standards.

It doesn't violate anything.

We harvest the TAC at a sustainable level. Adding more regulatory requirements I think is unjust. And I just wanted to add that there was a comment about 95 percent of the permit holder signing a petition.

A, I would like to fact check that.

And B, the petition never says -- I read it -never says anything about adding reporting
requirements. So to have those two in the same
sentence I think is kind of manipulating the
situation.

And I just wanted to reiterate as someone who's highly involved with the dealer reporting, we do not want any more reporting requirements. And I just am wracking my head about other fisheries that have federal VTRs and federal dealer reporting requirements. I can't think of an instance where the dealer has to report what type of method the harvester used to catch the fish.

I'm just thinking about fluke, for

example. They don't say, did he use an X net or a Y net. And if there's an example that someone could provide me to say, oh, no, this is the template.

But I don't think there is a template for this. And I think we're going in uncharted territory. Thank you very much.

MR. BROOKS: Thanks, Spencer. I see two more cards and then we need to -- I see one more card and then we need to close here. Marty?

MR. SCANLON: Yes, as this meeting closes, I just want to take the time here, Randy, to thank you and the agency and everybody that worked on Amendment 15. Steve, I know Karyl, I know Larry put a lot of work into this. We certainly appreciate the work and effort that you put into moving that forward.

And I know it took a lot of courage in order to do that as well. And we certainly want to thank you for all the time you spent with Blue Water in trying to move that forward and helping develop that amendment there. So thank you very

1 much on behalf of the fisherman, on behalf of Blue Water Fishermen's Association. 2 3 MR. BROOKS: Thanks, Marty. All I'm just going to -- go ahead, Sandy. 4 5 MR. NGUYEN: I wanted to echo what Robert said because I service a lot of 6 7 generational American fisherman. Today is the 8 start of our 2024 shrimp season. And our federal 9 boats out there has spent 20, 30,000 on diesel 10 expenses. 11 Our fleet are leaving today without a price at dockside. And I don't know -- I mean, 12 13 it has nothing to do with PLL. But we'll just 14 talk about HMS and NOAA and whoever is here that 15 can help. 16 I've never had to describe our shrimp 17 prices being inhumane and our last season as 18 being deadly. Yesterday, the rate we had in the 19 afternoon, I got a call. Another one of our 20 fishermen killed himself. 21 This is what's going on in southeast 22 Louisiana. And it all has to do with federal

regulations on imports. And it's really too late to do anything now considering two decades of price oppression due to imports.

So just that and we need a better plan. This will be our fourth season given the war. So I'm going to leave you guys with this. My dad was doing this as a shrimp at the longline.

Shrimp was 4 dollars at dockside and diesel was at 8. Today, diesel is at 4 dollars and our shrimp prices at 0.80. No, we don't have a price. That's was last year's price.

MR. BROOKS: Thanks. Really quick.

MR. ZALES: We're participating you all know on the 5th of June. You've got the seafood thing at Department of Commerce, right? We're participating from the Gulf and coming up and bringing some good tuna fish and some other stuff up here.

Yesterday apparently the news for this thing went online. Within two minutes, the thing was sold out. And I was surprised. I thought

tickets were free.

But apparently, they cost 45 dollars apiece. I don't know how many people bought tickets. But within two minutes once the website went active, it sold out.

So that tells you pretty much in my mind the importance of the seafood industry that's there. So I don't know if anybody is going to come or not. But if you do, we'll be there and you can come by and get some good tuna fish and good red snapper from area seafood.

MR. BROOKS: Thanks, Bob. All right. Well, thank you all for hanging in really to the end here. I note that we really kept folks around the table on this third day which was good because there was important stuff to talk about.

So just thanks to everybody for all of the input along the way, for indulging me this morning when I had to keep us moving a little bit. Thanks to Randy and team. A reminder, just please leave your name tags and your table tents on the table so HMS folks can grab it and reuse

it.

I'm sure I should be saying please get your travel requests in. Randy has got that.

He'll repeat it again. And I think that's it.

So just thank you all for a really good meeting, and over to Randy.

MR. BLANKINSHIP: Yes, and I'll just say thank you for staying. I think we may have had -- folks have just in the last couple of minutes kind of started to kind of move away.

But this may be the most people stayed to the end that we've had which is great and we really appreciate that. Of course, this was a good day of engagement.

Real quickly, you should be getting an email, I think, from Peter Cooper very soon with instructions for what to do. But they include emailing your receipts to Pete Cooper and also filling out the Google voucher form. And I think the link will be in the email with that.

Also, double check to make sure you packed up all of your laptop and phone charging

cables around your area there. And I want to give a quick but very important thanks to the HMS management division for all of the preparation for this meeting and for making it happen, especially Pete Cooper and his team of folks really with working on in-room and virtual logistics form making this happen. We don't have a contractor or anybody that runs this.

This is HMS management division folks running the show. And they do a great job. It's amazing how well they do it. Thank you to the invited speakers.

Thanks to Bennett Brooks for doing a fantastic job facilitating as usual. And thank you again to all of you for coming and your AP members and proxies. Thanks for the in-room and online participation for the engagement and the input.

And that's it. We look forward to seeing you in the fall. Announcements will be coming later about the times for that.

Eyeball the usual traditional week

1	that we have which is the week of Labor Day. But
2	that's quite likely. So more news will come out
3	about that later. That's it for me. Thank you.
4	MR. BROOKS: Thanks everybody.
5	(Whereupon, the above-entitled matter
6	went off the record at 11:56 a.m.)
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<b>A5</b> 35:16 163:16
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absolutely 146:5
academic 149:13
academics 127:20
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## <u>C E R T I F I C A T E</u>

This is to certify that the foregoing transcript

In the matter of: Highly Migratory Species Panel

Before: NOAA

Date: 05-16-24

Place: Silver Spring, Maryland

was duly recorded and accurately transcribed under my direction; further, that said transcript is a true and accurate complete record of the proceedings.

Court Reporter

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